



Annual Comprehensive Financial Report

Year Ended December 31, 2022 and 2021



Prepared by the Administrative Services Department Richland, Washington

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June 30, 2023

To the Board of Directors and Citizens Served in the Benton Franklin Public Transportation Benefit Area:

I. TRANSMITTAL OF BEN FRANKLIN TRANSIT'S ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021.

Ben Franklin Transit's (BFT's) Public Transportation Benefit Area (PTBA) Annual Comprehensive Financial Report for the years ended December 31, 2022 and 2021 is hereby submitted. Responsibility for both accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with Management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of BFT. All disclosures necessary to enable the reader to gain an understanding of the PTBA's financial activities have been included.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that has been established for this purpose.

BFT's financial statements have been audited by the Office of the State Auditor of the State of Washington. The independent auditor's report has been included on pages 14 through 17. This report expresses an unmodified opinion as to the fair presentation of the financial statements noted on page 14.

The Management's Discussion & Analysis (MD&A) provides a narrative introduction, overview, and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A is found immediately following the independent auditor's report in the financial section.

We believe the data, including management's discussion and analysis, the financial statements, supporting schedules, required supplemental information, and statistical tables, as presented, is accurate in all material aspects and that adequate internal controls are in place to ensure that it presents fairly the financial position and results of the operations of BFT. All disclosures necessary to enable the reader to gain the maximum understanding of BFT's business have been included.

I. TRANSMITTAL OF BEN FRANKLIN TRANSIT'S ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021. (continued)

BFT's operation is accounted for under a single enterprise fund, which uses the same accrual accounting method as private enterprise. Under revenue recognition and matching principles of the accrual accounting method, revenues are recorded when earned, and expenses are recorded as soon as they result in liabilities for the benefits provided. Note 1 to the financial statements provides further details of BFT's accounting policies.

Internal Controls

BFT's management is responsible for establishing and maintaining an internal control structure designed to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, BFT's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that its financial statements will be free from material misstatement.

II. PROFILE OF THE AGENCY

BFT is a Public Transportation Benefit Area (PTBA) authorized by Washington State Law Chapter 36.57A RCW. It is located in Benton and Franklin counties in Washington State. The Benton Franklin PTBA, referred to as "Ben Franklin Transit," was formed on May 11, 1981 when voters passed a 0.3% sales tax to fund public transportation. By authorizing this taxing authority, a municipal corporation (BFT), was formed. Vanpool service was initiated in September 1982 under a contract with the Benton-Franklin Council of Governments.

BFT took over vanpool operations on January 1, 1984. BFT assumed the operation of the PTBA's Dial-A-Ride system January 1, 1985. In 1997, Benton City and the City of Prosser annexed into the PTBA; BFT contracted with the City of Prosser to provide service to the communities of Prosser and Benton City using their Prosser Rural Transit system. In January 1999, BFT assumed these operations. In May 2001, an additional 0.3% sales tax proposition was defeated but then approved in March 2002 increasing the direct PTBA sales tax to its current rate of 0.6%. In April 2005, the unincorporated area of Finley (11.5 square miles in Benton County) approved in a vote to be annexed into the PTBA.

Today, BFT provides fixed route, demand response including paratransit, and vanpool services in a 616-square-mile area located in Benton and Franklin Counties. The service area includes the entire cities of Kennewick, Pasco, Richland, West Richland, Benton City, Prosser and certain unincorporated areas of Benton and Franklin Counties with a combined population of approximately 308,000 residents. In 2022, combined ridership for all modes of service totaled 2,397,563.

BFT is governed by an appointed nine-member Board of Directors. The Board consists of two Franklin County commissioners, one Benton County commissioner, and a city council member from each of six cities all within BFT's service area: Kennewick, Pasco, Richland, West Richland, Benton City, and Prosser. In 2010, a non-voting board member was added to represent the labor unions of BFT. The Board appoints a General Manager to implement policies authorized by the

II. PROFILE OF THE AGENCY (continued)

Board and oversee BFT's daily operations as well as its approximately 400 employees. The overall management of BFT is divided into four departments: Transit Operations, Fleet, Facilities and Capital Projects; Planning & Service Development; Marketing, Communications & Human Resources and Labor Relations; and Administrative Services.

BFT operates eighteen (18) fixed routes serving Benton City, Kennewick, Pasco, Prosser, Richland, and West Richland. There are two (2) "METRO" routes that operate every 15 minutes most days and times, fifteen (15) "LOCAL" operating 30-60 minute service, and one (1) EXPRESS route serving the Prosser/Benton City corridor. BFT also operates an on-demand service linking transit hubs to lower density areas. Fixed route services make primary connections at four (4) transit centers. BFT also has eleven (11) park and ride lots serving bus and Vanpools passengers, and service is also provided to the Tri-Cities Airport, Pasco Amtrak and Greyhound Stations. In addition, the fixed route system serves both Columbia Basin College and Washington State University – Tri-Cities, most area schools, and major local employers such as Battelle and the North Richland area business hub. In 2022, fixed route services carried 1,781,820 passengers.

BFT's demand response mode includes all non-fixed route services including feeder routes in low-density areas and a specialized ADA paratransit service, Dial-A-Ride. Dial-A-Ride provides transportation to individuals in the community, who, due to a disability, are unable to use fixed route bus services. Dial-A-Ride is provided directly by BFT and through contracts with local transportation providers. In 2022, total ADA demand response ridership was 247,624.

Since its inception in 1984, BFT's Vanpool program had expanded to approximately 300 vans and over 2,100 riders. Due to the COVID pandemic, the program decreased in size to 100 vans in operation and approximately 750 riders but has since started to recover. As of May 2023, there were approximately 1,000 riders a day participating in the Vanpool program. The program provides commuter transportation to work sites at the Hanford Nuclear Reservation, and neighboring cities such as Walla Walla, Connell, Paterson, Hermiston, and Yakima. Vanpool utilization has began to recover, and at the end of 2022 there were 117 active vans, with 2022 annual ridership totaling 244,427 vanpool passenger trips.

In December 2019, BFT signed a contract with River North Transportation Co., LLC, dba Via, to provide on-demand connections to BFT's fixed-route network. The service, named "BFT CONNECT" allows users to request a ride from anywhere in a zone to a designated connection point or from a designated connection point to anywhere in the zone. BFT's goal is for passengers to wait no more than 15 minutes for a CONNECT ride. This service was scheduled to fully launch in April 2020. However, due to COVID-19, this service was started on a much smaller scale than originally planned with service levels gradually being added throughout 2020. In 2022, total CONNECT ridership was 123,692.

As a community partner, BFT provides approximately 25,000 rides each year to special events such as the annual International Hydroplane Races and Air Show, Benton-Franklin Fair & Rodeo, Cable Bridge Run, and Art in the Park.

II. PROFILE OF THE AGENCY (continued)

Service Changes

In response to COVID-19, BFT adjusted service levels throughout 2020, with service being fully restored in March 2021.

In June 2021, BFT added Frequent Corridor Service (FCS) to three routes which improved the frequency of service to 15 minutes for these primary routes.

In August 2021, BFT added Sunday Service for Fixed Route, Dial-A-Ride, and Connect services. These Sunday routes now operate 8:00am – 6:30pm.

In 2022, BFT extended Route 64 to serve more areas of east Pasco. Route 66 was also eliminated due to low productivity. The resources used to operate this route were shifted to the Route 67 with frequencies on that route increasing from 60 minutes to 30 minutes.

Long-Term Financial Planning and Outlook

For long-term operating and capital financial planning purposes, BFT has developed and annually updates its six-year Transit Development Plan (TDP). The current TDP is approved through 2027.

In response to the COVID-19 pandemic and the impact it had on ridership and Operating Expenses, the Federal Transit Authority issued supplemental grants to transits. These grants were funded by the CARES, CRRSAA, and ARP Acts and provided additional flexibility on how transits could use these funds. Funding from these grants will be used for Operations and Capital for 2020 – 2023.

Local sales tax represents the single largest revenue source for BFT. Local sales tax continues to demonstrate resiliency to the ongoing pandemic with sales tax revenues increasing 22.3% in 2021 over 2020 and increasing 5.5% in 2022 over 2021.

Major Goals and Initiatives

Initiatives established for 2020 were planned in accordance with BFT's Strategic Plan. Each initiative and/or project was carefully reviewed before implementation to ensure sustainability and adherence to BFT's strategic priorities. The major initiatives identified for 2020 were:

- Safety First (Fleet / Service)
- 2. Ridership Growth
- 3. Strategic Planning
- Implementation of Operational Technology
- 5. Agency Modernization
- 6. Alternative Fuels
- Labor Relations

II. PROFILE OF THE AGENCY (continued)

Ridership Growth: As the COVID-19 pandemic progressed throughout 2020, ridership levels dropped significantly as businesses closed, social distancing was mandated, and many employees began working from home. BFT changed its emphasis in 2020 from ridership growth to simply providing service in a clean and safe environment. As the economy opened back up in 2021 and riders begin to return to public transportation, BFT saw a gradual return of ridership. Ridership grew by 11.5% in 2021 over 2020, and BFT resumed planning for improved services in 2023 to support regional growth and ridership recovery. BFT also began work on a comprehensive Fare Study to examine pricing, fare levels, pass programs, and technology improvements with the goal of continuing to increase ridership. This specific initiative will be completed by the second half of 2023. Ridership grew by 28.6% in 2022 over 2021.

Strategic Planning: BFT's focused response to maintaining operational service throughout the COVID-19 pandemic resulted in the temporary pause on work on several strategic initiatives. Progress was made on development of the long-range transit implementation plan with work continuing in 2022. Substantial progress was made on the organizational infrastructure initiative with work continuing throughout 2022.

Agency Modernization: In 2020, BFT continued its multi-year System Amenities Project, completed the Knight Street Transit Center renovation, and continued early design of three new grant-funded transit hubs. The System Amenities Project focuses on improving higher ridership stops with ADA-compliant bus stop waiting areas and access, and the installation of modern shelters, benches, lean rails, solar-powered lighting, and trash receptacles. BFT completed its first construction contract in 2021, increasing BFT's accessible bus stops from 13% to 16% of its 1,000 stops. By the end of 2021, BFT had completed 95% design for a new Queensgate Transit Hub that will be located adjacent to a new mixed-use development. BFT also identified a preferred site for a new Downtown (East) Pasco Transit Hub and initiated land acquisition for the project.

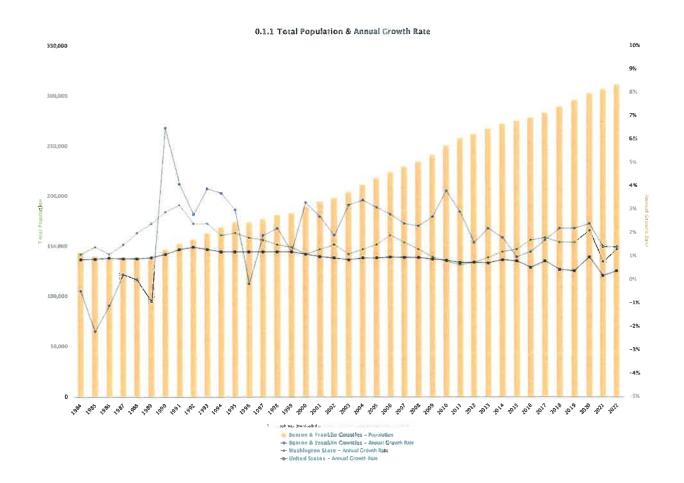
BFT launched "Operation TRANScend" in late 2020 with the goal of updating, modernizing, and integrating many of BFT's IT hardware and software applications throughout the entire agency. Work continued in this area throughout 2021 with an emphasis on network and cybersecurity, data management and backups and also began work to replace the entire agency phone system which had exceeded the manufacturers end of life.

Alternative Fuels: BFT signed a contract with Stantec to advise and recommend on our transition to Zero Emission Buses as required by FTA. The study is currently ongoing and the final report is expected before the end of 2023.

Labor Relations: In 2021, BFT completed negotiations for three collective bargaining agreements (CBA) as well as a wage only opener. These three CBA's were successfully ratified as follows: Fleet and Maintenance wage opener only on May 11, 2021; Administrative Assistants on July 8, 2021; Dial-a-Ride Drivers and Reservationist Clerks on October 14, 2021; and Coach Operators on October 14, 2021.

III. ECONOMIC CONDITION AND OUTLOOK

As the following chart illustrates, the Tri-City region continues to grow in overall population. The annual growth rate for the region remained unchanged at 1.4% in 2021 and 2022, and was comparable to the average growth rate of 1.3% for the entire State of Washington.



Per Washington Employment Security Department (ESD) non-seasonally adjusted data, the 2022 Tri-Cities economy grew by 610 jobs - an increase of 0.43 percent compared to 2021. ESD reported an unemployment rate of 5.5 percent in December of 2022, which is an increase of 1.0 percent compared to the December 2021 unemployment rate of 4.5 percent.

BFT's main source of revenue is sales tax, which also serves as an economic barometer. Retail sales and construction are the primary drivers of tax revenues for 2021, representing 66% of total tax revenues with Food & Lodging and Wholesale Trade representing an additional 16% to total tax revenues.

The regional economy of Benton-Franklin Counties has shown continued growth in 2022 and completed its 10th year of economic expansion since 2012. Sales tax revenue reach \$50.9M in 2022, an increase of 5.5% over 2021. Annual sales tax revenues have grown an average of 6.3% per year over the past 10 years.

III. ECONOMIC CONDITION AND OUTLOOK (continued)

Median home prices in Benton-Franklin counties reached \$440,000 in 2022, up 10% from the 2021 median home price of \$400,000.

Federal and State funding continue to remain an integral revenue source for BFT. Federal and State funds are used to subsidize operations and to procure certain capital assets. BFT is optimistic in its position with these grantors and the ongoing availability of its significant funding sources.

BFT's Board of Directors continue to believe that transit is an essential service for seniors, the disabled and for people who rely on BFT for mobility throughout the community. BFT is committed to reducing operating costs where applicable and to uphold the highest levels of services possible. These objectives assist BFT in meeting its mission of connecting communities with safe, reliable, customer-friendly, and sustainable transit options.

IV. CERTIFICATE OF ACHIEVEMENT & ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to BFT for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2021. This was the tenth consecutive year that BFT has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the dedicated services of several departments and the tireless efforts of the Administrative Services staff. We would like to express our appreciation to all that assisted and contributed to the preparation of this report.

Special thanks are also extended to the Washington State Auditor's Office, which provided a timely audit and opinion so that ACFR could be submitted to the GFOA for its review and evaluation in accordance with that organization's program.

Special recognition is extended to the Board of Directors without whose leadership and support the preparation of this report would not have been possible.

Finally, we thank the taxpayers of the BFT PTBA who have entrusted the Agency with the responsibility to provide improved transportation systems throughout Benton and Franklin Counties.

Rachelle Glazier General Manager

Chief Financial Officer



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Ben Franklin Transit Washington

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2021

Christopher P. Morrill

Executive Director/CEO

Ben Franklin Transit Board of Directors & Management Team

As Of April 17, 2023

Board of Directors

McKay, Will, Chair – Commissioner, Benton County
Bloom, Richard, Vice Chair – Council Member, City of West Richland
Beauchamp, Brad – Council Member, City of Kennewick
Becken, Steve – Council Member, City of Prosser
Campos, Joseph – Council Member, City of Pasco
Christensen, Terry – Mayor, City of Richland
Didier, Clint – Commissioner, Franklin County
Mullen, Rocky – Commissioner, Franklin County
Sandretto, David – Council Member, City of Benton City
Suttle, Caleb – Nonvoting Rep, Teamsters Union

Board of Directors Alternates

Alvarez, Michael – Commissioner, Benton County
Hays, May – Council Member, City of West Richland
Trumbo, John – Council Member, City of Kennewick
Taylor, Randy – Mayor, City of Prosser
Maloney, Craig – Council Member, City of Pasco
No Alternate – Council Member, City of Richland
No Alternate – Commissioner, Franklin County
Wadsworth, Jessica – Council Member, City of Benton City
Welle, Wayne – Nonvoting Rep, Teamsters Union

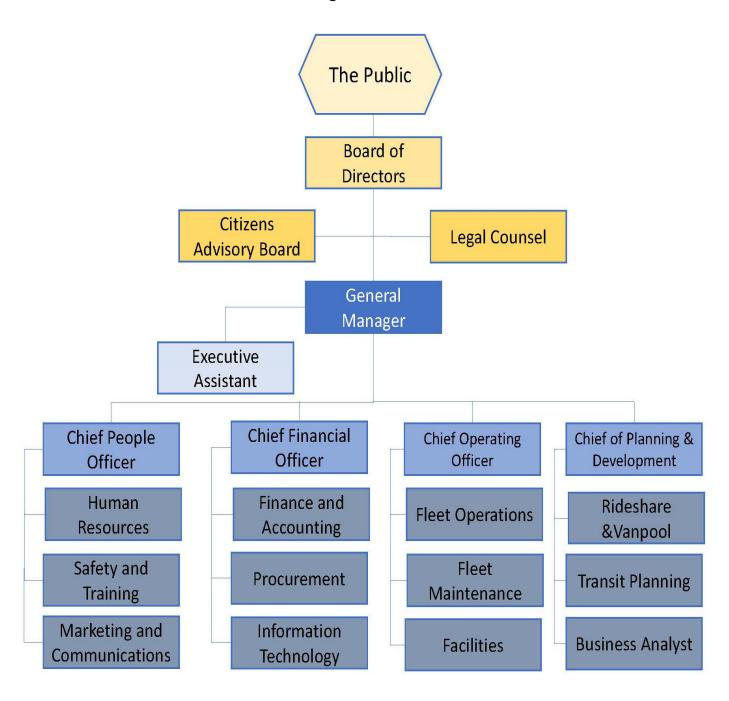
BFT Management Team

General Manager Rachelle Glazier

Executive Management Team

Chad Crouch – Acting Chief Operations Officer
Sarah Funk – Chief Financial Officer
Michelle Olk – Chief People Officer
Kevin Sliger – Chief Planning & Development Officer

BFT Organizational Chart









Office of the Washington State Auditor Pat McCarthy

INDEPENDENT AUDITOR'S REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Board of Directors Ben Franklin Transit Richland, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinions

We have audited the accompanying financial statements oof the Ben Franklin Transit as of and for the years then ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Transit's basic financial statements as listed in the financial section of our report.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Ben Franklin Transit, as of December 31, 2022 and 2021, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Transit and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the

design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Transit's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Transit's internal control. Accordingly, no such opinion is expressed;
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Transit's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the financial section of our report be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Management is responsible for the other information included in the financial statements. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or provide any assurance thereon.

In connection with the audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we will also issue our report dated June 8, 2023, on our consideration of the Transit's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the Transit's Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial

reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Transit's internal control over financial reporting and compliance.

Sincerely,

Pat McCarthy, State Auditor

Tat Machy

Olympia, WA

June 8, 2023

Management's Discussion and Analysis

The Management's Discussion and Analysis of BFT's Annual Comprehensive Financial Report provides a narrative overview and analysis of BFT's financial performance for the fiscal years ended December 31, 2022 and 2021. To obtain a complete understanding of BFT's financial condition, this document should be read in conjunction with the financial statements and accompanying notes.

Financial Highlights

- 2022 proved to be somewhat of a recovery year in terms of operations, activities, and financial impact of the COVID-19 pandemic. Some of the more significant impacts are highlighted in the following bullet points:
 - On November 1, 2021, BFT resumed fare collection after having gone fare free from March 2020 through October 2021 for Fixed Route (FR) and Dial-A-Ride (DAR) services.
 - 2022 saw a dramatic recovery in ridership for FR with certain months even exceeding specified months from 2019 (pre-pandemic). DAR continues to show improvement towards returning to pre pandemic levels as well but still has a ways to go.
 - Despite the ongoing COVID-19 pandemic, sales tax revenue exceeded budgeted amounts and was over 5% higher in 2022 compared to 2021. This is a result of the strong economic activity in Benton and Franklin counties.
 - 2022 salaries and benefits were \$6.2 million better than budget primarily due to hiring vacancies.
 - 2022 saw higher travel costs than 2021 as many of the Covid social distancing requirements became lifted and live trainings were allowed once again.
- The assets and deferred outflows of resources of BFT exceeded its liabilities and deferred inflows of resources (net position) at December 31, 2022 by \$130.0 million compared to \$106.8 million in 2021 and \$88.1 million in 2020. Of these amounts, \$40.8 million, \$36.4 million and \$36.5 million were invested in net capital assets and \$81.3 million, \$66.4 million and \$51.5 million were in unrestricted net position in 2022, 2021 and 2020 respectively. Unrestricted net position will be used to support ongoing operations and capital investments per BFT's six-year Transit Development Plan (TDP).
- BFT's total net position increased for the year ended December 31, 2022, by 21.8 percent or \$23.2 million compared to the year ended December 31, 2021. The increase in net position was a result of a few factors. The biggest factors being sales tax revenue and operating grant revenue being so high again in 2022 as well as \$7.3 million in savings for salaries and benefits from having vacant positions. These positive impacts to net position are primarily driven by the impacts of COVID-19 which had the effect of significantly reducing many operating expenses while revenues remained relatively stable. Another factor for the increase in net position is pensions. They increased net position by \$1.5 million.
- BFT's total liabilities increased for the year ended December 31, 2022, by \$5.0 million compared to the year ended December 31, 2021. This is mostly a result of the Accounts Payable balance increasing from \$2.6 million in 2021 to \$6.7 million in 2022. This 255.5

percent increase is largely a timing difference in when year-end invoices were paid due to turnover in the Accounts Payable position towards the end of the year. This compares to a decrease for the year ended December 31, 2021, by \$4.8 million compared to the year ended December 31, 2020, mainly due to PERS 2/3 being fully funded in 2021 and no longer being recorded as a Net Pension Liability.

- BFT saw an increase of \$1.0 million or 130.5 percent in fare revenue in 2022 compared to a decrease of \$0.3 million or 28.3 percent in fare revenue in 2021 compared to 2020. The increase in 2022 is explained by having a full year of fare revenue in 2022 while the majority of 2021 and 2020 were fare free. BFT went fare free from March 2020 through October 31, 2021. Rationale for the decline in 2021 compared to 2020 was due to the two months of 2020 that received fare collection not being hit as much by the COVID-19 pandemic in comparison to the two months in 2021 that received fare collection as ridership was far from being back at pre pandemic levels for those two months.
- BFT experienced an increase of \$2.8 million in sales tax revenue to \$50.9 million or 5.5 percent in 2022 over 2021. BFT experienced an increase of \$8.8 million in sales tax revenue to \$48.3 million or 22.3 percent in 2021 over 2020. Even though businesses were impacted by the COVID-19 pandemic, BFT's tax base stayed consistent through essential retail business. Benton and Franklin counties continue to have strong economic growth and 2022 and 2021 sales tax revenues have reached all-time highs.
- Operating expenses for 2022, excluding depreciation, totaled \$45.3 million, an increase of \$8.5 million or 23.0 percent compared to 2021. Operations and Maintenance made up \$5.2 million and \$2.5 million of that total. It makes sense that we would see such an increase given that 2022 saw more bus service than 2021 and that inflation was especially high in 2022. Operating expenses for 2021, excluding depreciation, totaled \$36.8 million, a decrease of \$3.2 million or 7.9 percent compared to 2020. Although there were increases to headcount in 2021, the impacts of this were more than offset due to the state pension being fully funded in 2021 resulting in an overall decrease in operating expenses.
- Federal and State Operating Grants increased by \$5.1 million in 2022 as compared to 2021. This was due to additional Coronavirus Aid, Relief, and Economic Security (CARES) Act and American Rescue Plan (ARP) money granted in 2022. These dollars were provided by the federal government as efforts to help agencies get through the pandemic. Federal and State Operating Grants increased by \$1.3 million in 2021 as compared to 2020 due to full utilization of CARES Act funding. Federal, State and Local Capital Contributions decreased by \$3.0 million over the same period. This is due to no large vehicle procurements or construction phases of transit centers or operations building projects taking place during 2021.

Overview of the Financial Statements

The financial statements provide information about BFT's use of accounting methods similar to those used by private sector companies. Under this method, revenues are recorded when earned and expenses are recorded as soon as they result in liabilities for benefits received.

The Statement of Net Position presents information on all BFT assets and deferred outflows of resources as well as its liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of BFT is improving or deteriorating.

The Statement of Revenues, Expenses, and Changes in Net Position presents information showing how BFT's net position changed during the current year. All changes to net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., sales tax collected by merchants but not yet remitted to BFT and earned, and unused vacation leave).

The Statement of Cash Flows presents information on BFT's cash receipts, cash payments, and net changes in cash and cash equivalents for the year. Generally accepted accounting principles require that cash flows be classified into one of four categories:

- Cash flows from operating activities
- · Cash flows from non-capital financing activities
- Cash flows from capital and related financing activities
- Cash flows from investing activities

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided within the financial statements.

The Required Supplementary Information contains other information the Governmental Accounting Standards Board deems necessary. BFT's RSI contains additional information related to GASB 68, Accounting and Financial Reporting for Pensions, and GASB 75, Defined Benefit Other Postemployment Benefit (OPEB) Plans.

Financial Statement Analysis

Net Position

BFT's total net position(s) as of December 31, 2022, 2021 and 2020 reflect \$40.8 million, \$36.4 million and \$36.5 million, respectively, in net investment in capital assets such as revenue vehicles, passenger facilities, and shop equipment. BFT uses these capital assets to provide transportation services to the community. Therefore, this portion of the net position balance is not available for future spending. Beginning in 2021, BFT's total net position(s) also includes a restricted net position. In 2022 the restricted net position was \$7.9 million compared to 2021's total of \$4.0 million. This is largely a result of the Net Pension Asset. The remaining portion(s) of total net positions, excluding net investment in capital assets and restricted net position, were \$81.3 million, \$66.4 million and \$51.5 million were unrestricted and available to support future obligations for transportation operations.

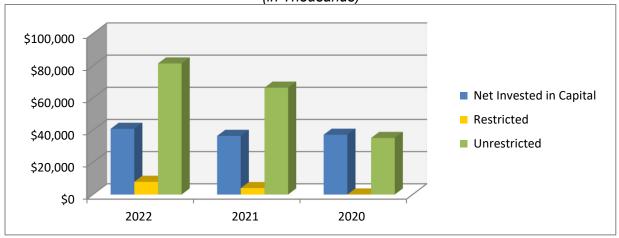
Summary Statement of Net Position As of December 31, 2022, 2021 and 2020

(in Thousands)

	2022	Increase		0/ Change	2020	
	 2022	 2021	<u>(De</u>	ecrease)	% Change	2020
Assets:						
Current Assets	\$ 96,974	\$ 78,056	\$	18,918	24.2%	\$ 66,155
Other Noncurrent Assets	7,661	17,512		(9,851)	(56.3%)	-
Capital Assets (net)	41,451	 37,196		4,255	11.4%	 37,134
Total Assets	146,086	 132,764		13,322	10.0%	103,289
Deferred Outflows of Resources:						
Deferred Outflows	6,975	2,476		4,499	181.7%	2,516
Total Deferred Outflows	6,975	2,476		4,499	181.7%	2,516
Liabilities:						
Current Liabilities	8,414	3,910		4,504	115.2%	3,363
Noncurrent Liabilities	7,684	7,185		499	6.9%	12,567
Total Liabilities	16,098	 11,095		5,003	45.1%	15,930
Deferred Inflows of Resources:						
Deferred Inflows	6,923	17,358		(10,435)	(60.1%)	1,815
Total Deferred Inflows	6,923	 17,358		(10,435)	(60.1%)	1,815
Net Position:						
Net Investment in Capital Assets	40,814	36,413		4,401	12.1%	36,516
Restricted for:						
Capital Assets	918	601		317	52.7%	_
PERS Pension	6,978	3,381		3,597	106.4%	-
Unrestricted Net Position	81,330	66,392		14,938	22.5%	51,544
Total Net Position	\$ 130,040	\$ 106,787		23,253	21.8%	\$ 88,060

Net Position by Type

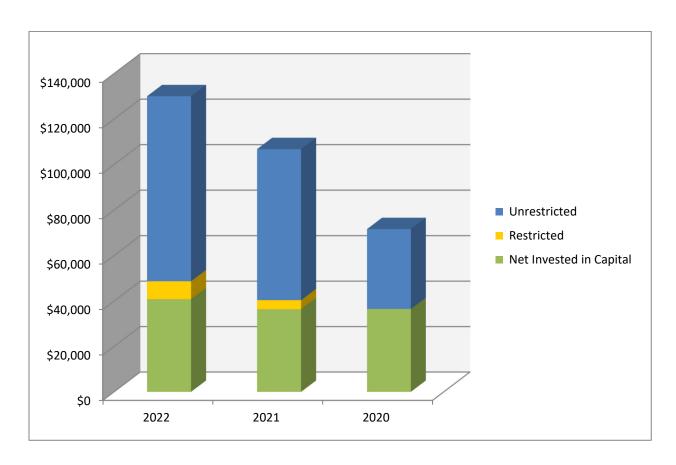
(in Thousands)



Net position may serve as a useful indicator of BFT's financial position over time. Total net position exceeded liabilities by \$113.9 million, \$95.7 million and \$72.1 million at December 31, 2022, 2021 and 2020 respectively.

The following chart also reflects an improvement in BFT's 2022 financial condition over 2021 as well as BFT's improvement in 2021 financial condition over 2020. Some of the leading reasons for the continued increase in net position have been (i) increases in CARES and ARP federal grants; (ii) increases in sales tax revenue; and (iii) job vacancies. Each of these are heavily tied to COVID-19. As life continues to move back to normal it's probable that these three items will also migrate back to normal as well, making such hikes in net position less common.

2022 – 2020 Trend of Net Position (in Thousands)



Summary of Revenues, Expenses, and Changes in Net Position For the years ended December 31, 2022, 2021 and 2020

(in Thousands)

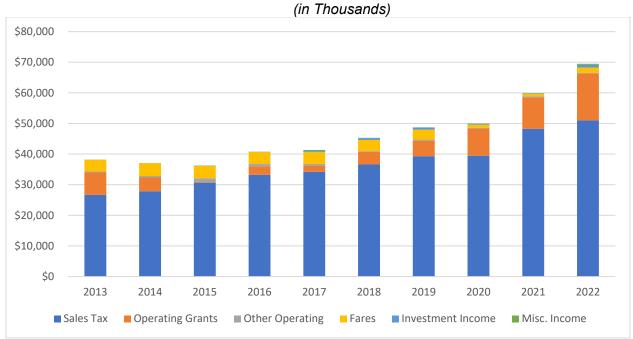
			· ——		Increase				
	2022		2022 2021		(Decrease)		% Change	2020	
Operating Revenues	\$	1,888	\$	1,076	\$	812	75.5%	\$	1,179
Operating Subsidies		66,288		58,518		7,770	13.3%		48,402
Nonoperating Revenues		1,182		259		923	356.4%		393
Total Revenues		69,358		59,853		9,505	15.9%	· · ·	49,974
Operating Expenses		(45,348)		(36,869)		(8,479)	23.0%		(40,023)
Depreciation Expenses		(4,472)		(4,713)		241	(5.1%)		(4,763)
Total Expenses		(49,820)		(41,582)		(8,238)	19.8%		(44,786)
Excess (Deficiency) Before									
Contributions		19,538		18,271		1,267	6.9%		5,188
Capital Contributions		3,715		457		3,258	712.9%		3,474
Total Contributions		3,715		457		3,258	712.9%		3,474
Change in Net Position		23,253		18,728		4,525	24.2%		8,662
Total Net Position - Beginning		106,787		88,060		18,727	21.3%		79,556
Prior Period Adjustment							n/a		(158)
Total Net Position - Ending	\$	130,039	\$	106,787	\$	23,252	21.8%	\$	88,060

Revenues

BFT's primary source of revenue has been from local sales tax revenues, averaging 78.7% of revenues over the past 10 years. Grants have provided an average of 13.0% of revenues and fares have provided an average of 6.5% of revenues over this period.

The following chart shows the breakdown of annual revenues over the past ten years.

2013 – 2022 Annual Revenue



Operating Revenues

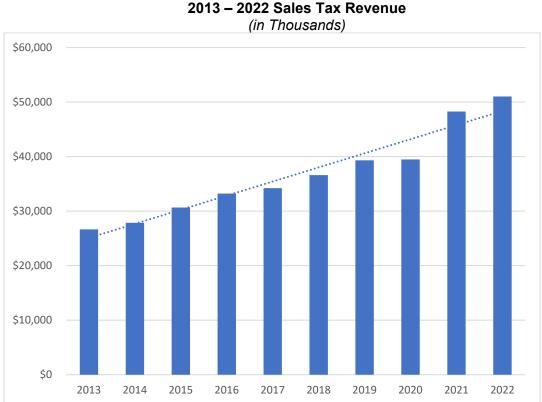
(in Thousands)

	7		,		Inc	rease		7	
Operating Revenues		2022		2021	(De	crease)	% Change		2020
Passenger Fares	\$	1,701	\$	738	\$	963	130.5%	\$	1,029
Other Operating Revenues		187		338		(151)	(44.7%)		150
Total Operating Revenues		1,888		1,076		812	75.5%		1,179
Nonoperating Revenues Operating Subsidies									
Sales Tax		50,912		48,272		2,640	5.5%		39,474
Operating Grants		15,376		10,246		5,130	50.1%		8,928
Other Nonoperating Revenues									
Investment Income		857		55		802	1458.2%		236
Miscellaneous Income		325		204		121	59.3%		157
Total Nonoperating Revenues		67,470		58,777		8,693	14.8%		48,795
Total Revenues	\$	69,358	\$	59,853	\$	9,505	15.9%	\$	49,974

BFT relies on sales tax revenues as its primary source of revenue. A large increase in sales tax revenues was seen in 2022 and in 2021 despite the ongoing COVID-19 pandemic.

The local economy continues to grow and expand, resulting in strong growth in sales tax revenues. Sales tax revenues continue at all-time highs. Since 2013, BFT's portion of sales tax revenues have a cumulative growth of 91.5% or 7.5% compounded annually. Over the past 5 years, the cumulative growth has been 49.2%, or 8.3% annually.

The following chart shows the annual sales tax revenues over the past 10 years.



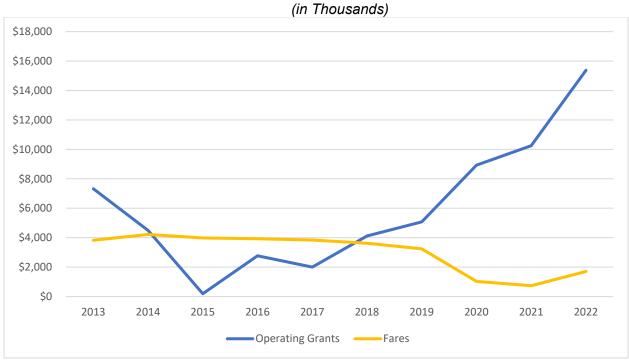
BFT's passenger fares consist of revenue from the sale of passes and tickets as well as cash

fares collected on-board revenue vehicles. Passenger fares also include fares paid by vanpool customers. In response to the COVID-19 pandemic, BFT stopped collecting fares for both Fixed Route services as well as Dial-A-Ride services. Fare collection resumed on November 1, 2021.

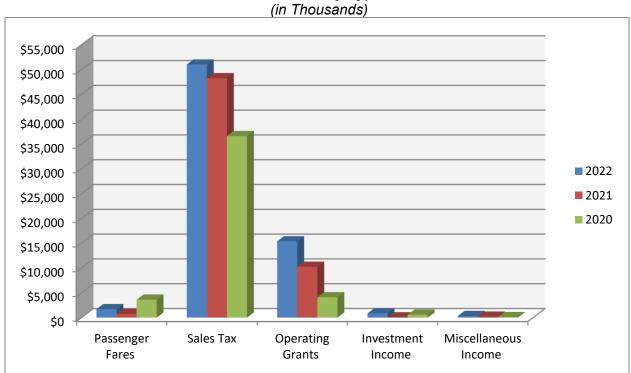
BFT receives grant awards from both state and Federal agencies. As previously mentioned, BFT received additional grant funding through the FTA through CARES, CRRSAA, and ARP Acts. These grants will be available for operating expenses in future years.

The following chart shows the 10-year trends for revenues from fares and grants.

2013 – 2022 Fare and Grant Revenue



Revenues by Type



Expenses

The table below provides variances between 2022 and 2021 for each expense type. Refer to the table for dollar and percentage changes.

Wages and benefits expense increased from 2021 to 2022 by approximately the same amount that they decreased by from 2020 to 2021. Approximately 85 percent of the increase in 2022 was due to 2022 reduction in pension expense from 2021 being \$3.7 million less than the reduction from 2020 to 2021. The decrease in 2021 was a result of the GASB 68 adjustment. PERS 2/3 is fully funded in 2021 and resulted in a negative pension expense of \$6.2 million thereby decreasing wages and benefits compared to 2020. The decrease in pension related expenses outweighed the impacts of BFT's continued growth in headcount.

Fuels and lubricants saw a significantly large increase in cost in 2022 with cost being 79.2% higher than 2021 and 199.9% higher than 2020. This is due to the ongoing impacts of inflation as well as the fact that more routes were running throughout 2022 than in 2021 due to easing in COVID-19 restrictions.

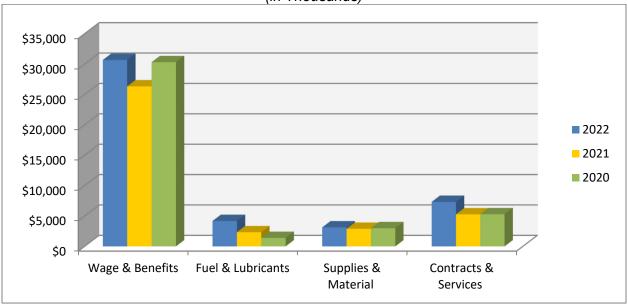
Contracts and services for 2022 increased by 39 percent mostly due to ARC and Via costs increasing by \$1.4 Million which is explained by more ridership in 2022 compared to 2021. Professional services costs increased in 2022 by \$0.5 Million due to rising prices in an inflationary period.

Expenses (in Thousands)

				•	Inc	crease		1	
Operating Expenses		2022		2021		crease)	% Change	2020	
Wage & Benefits	\$	30,685	\$	26,339	\$	4,346	16.5%	\$	30,317
Fuel & Lubricants		4,183		2,334		1,849	79.2%		1,395
Supplies & Material		3,127		2,894		233	8.1%		3,002
Contracts & Services		7,332		5,274		2,058	39.0%		5,292
Depreciation & Amortization		4,472		4,713		(241)	(5.1%)		4,763
Total Operating Expenses		49,799		41,554		8,245	19.8%		44,769
Nonoperating Expenses									
Lease Interest		20		23		(3)	(13.0%)		17
Adminstrative Expense		-		5		(5)	(100.0%)		-
Prior Period Adjustments		-		-		-	n/a		(158)
Total Non-Operating Expenses		20		28		(8)	(28.6%)		(141)
Total Expenses	\$	49,819	\$	41,582	\$	8,237	19.8%	\$	44,628

Operating Expenses by Type

(in Thousands)



Operating Grants

In 2022, BFT drew down \$8.5 M in CRRSSA Act funding and \$5.6 M in ARP Act funding for eligible operating expenses. The purpose of this funding from the Federal government is to help in the continued response to COVID-19. BFT also utilized \$1.3 M in state special needs funding. In 2021, BFT utilized \$10.1 in CARES Act grant funding and \$0.1M in state operating assistance funding.

Operating Grants

(in Thousands)

Increase										
2022 202		2021	(De	crease)	% Change		2020			
\$	15,376	\$	10,246	\$	5,130	50.1%	\$	8,928		

Capital Grants

BFT received Federal and State capital grants to assist with the procurement of revenue vehicles and other capital projects. BFT received \$3.7 million in capital contributions in 2022. In 2021, BFT received \$0.5 million in capital contributions for the three transit center projects that are to be completed by mid-2023. In 2020, BFT received \$3.5 million in capital contributions with the majority of the funds being used towards the purchase of replacement cutaways, the completion of the Knight Street Transit Center renovations, and replacement of the hydraulic lift system utilized by the fleet-maintenance team. BFT has budgeted for \$20.1 million in federal and state capital grant contributions in 2023 as compared to the \$7.3 million budget for 2022 as it geared up for transit center technological updates and site improvements.

For more detailed information, please see Note 8 of the Notes to the Financial Statements.

Capital Assets

BFT's investment in capital assets as of December 31, 2022 amounted to \$40.8 million, net of accumulated depreciation/amortization. As of December 31, 2021, and 2020 the investment in capital assets net of accumulated depreciation/amortization equaled \$37.2 million and \$37.1 million respectively. Capital assets consist of transit coaches and other vehicles, buildings, equipment, software, transit centers, and park and ride lots.

Capital assets subject to depreciation and amortization increased by 6.2 percent in 2022 and by 2.0 percent in 2021. In 2022, the increase included 9 new buses and a few pieces of land. In 2021, the increase included \$3.7 million of additions and \$1.6 million of retirements, which compares to the \$6.4 million of additions and \$2.5 million of retirements that occurred in 2020. In addition, depreciation/amortization expense was recorded at \$4.5 million in 2022, \$4.7 million in 2021 and \$4.8 million in 2020. \$0.8 million in accumulated depreciation/amortization was removed for assets disposed of in 2022, \$1.4 million for assets disposed of in 2021, and \$2.4 million for assets disposed of in 2020.

In 2022, 2021 and 2020 major capital asset acquisitions (value over \$50,000) included the following:

Vehicles

- In 2022 there were 9 buses purchased (\$4.7 million).
- In 2021 major vehicles included a compactor truck (\$0.1 million).
- In 2020 major vehicles included 34 Dial-a-Ride vehicles (\$3.2 million), 10 light duty pick-ups (\$0.4 million).

Equipment & Furnishings

- In 2022 rear view cameras for DAR vehicles (\$0.1 million).
- In 2021 major equipment included maintenance equipment and replacements (\$69 thousand) and technology upgrades/replacements (\$0.4 million).
- In 2020 major equipment included maintenance equipment replacements (\$0.4 million). and technology upgrades/improvements (\$22 thousand).

Intangible Software

- In 2021 major intangible software acquisitions included planning software and data server improvements (\$60 thousand).
- In 2020 an Intangible Software Asset account was created. All existing software assets were reclassified to this account from Equipment and Furnishings.

Building and Structures

- In 2022 structures on 1115 W Clark St & 1116 W Bonneville in Pasco (\$0.5M).
- In 2021 there were passenger amenities improvements to bus stops and shelters (\$1.6M).

Land

- In 2022 land was purchased at 1115 W Clark St in Pasco (\$0.1 million) and 1116 W Bonneville in Pasco (\$0.1 million).
- In 2021 land was purchased in Queensgate for a new transit center (\$1.0 million).

For more detailed information, please see Note 4 of the Notes to the Financial Statements.

Financial Outlook

BFT recognizes that its heavy reliance on sales tax revenues makes it susceptible to economic fluctuations. To prepare, BFT has in place a reserve policy to insulate it from short-term revenue downturns and unanticipated expenditures. The following table presents the recommended reserve funds and funding levels for 2023 (in Thousands):

Reserve Fund	BFT Approve Range	Current
Operating	2 to 6 months operating expenses	\$14,759
Fuel	3 to 6 months average total fuel costs	2,548
Fleet	20% to 40% of forecasted replacement costs; pro-rated over the life of the vehicle	7,416
Non-Fleet Capital	50% to 100% of estimated cost of non-fleet capital needs as determined by Facilities Condition Assessment every 5 years.	6,656
	Totals	\$31,379

Sales tax revenues for 2022 totaled \$51.0 million exceeding the budgeted amount of \$48.1 million. Sales tax revenues for 2021 totaled \$48.3 million exceeding the budgeted amount of \$40.2 million. Through the 2022 and 2021 budget processes, BFT budgeted \$48.1 million and \$40.2 million, respectively, in sales tax revenues. Increases in sales tax revenues in recent years continue to contribute to the overall improved financial position of BFT and help the agency meet operating, fleet, fuel, and non-fleet capital reserve needs as well as future service, restoration of prior services and expansion.

BFT closely monitors revenues when determining service levels and capital expansion as stated in its six-year TDP. Capital investments will focus on modest vehicle replacements as funds allow and maintaining a state of good repair of existing assets for safe and reliable transit operations. With current reserves and a conservative approach in uncertain economic conditions, BFT has a positive financial outlook.

Request for Information

This financial report is designed to provide a general overview of BFT's finances. Questions concerning any of the information presented in this report or requests for additional information should be addressed to Ben Franklin Transit, Attention: Director of Administrative Services, 1000 Columbia Park Trail, Richland, WA 99352 or by calling 509.735.4131.



Ben Franklin Transit Comparative Statement of Net Position As of December 31, 2022 and 2021

/•	Thousands)
/ın	Inducando
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		2022	2021		
Assets					
Current Assets	•	74 700	•	00.000	
Cash and Cash Equivalents	\$	74,708	\$	66,280	
Accounts Receivables Sales Tax Receivables		12,481 8,415		2,025 8,859	
Inventories		782		564	
Prepayments		588		328	
Total Current Assets		96,974		78,056	
		00,01		. 0,000	
Noncurrent Assets Capital Assets Not Being Depreciated/Amortized					
Land		3,328		3,176	
Construction in Progress		5,861		2,832	
Capital Assets Being Depreciated/Amortized		3,001		2,002	
Buildings & Structures		24,453		23,974	
Vehicles		49,760		45,651	
Equipment & Furnishings		4,592		4,421	
Intangibles		1,097		1,097	
Leases - Buildings & Structures		1,029		1,023	
Leases - Equipment		141		195	
Less: Accumulated Depreciation & Amortization		(48,810)		(45, 173)	
Total Capital Assets (Net)		41,451		37,196	
Other Noncurrent Assets		, -		,	
Restricted Cash		918		601	
Net Pension Asset		6,743		16,911	
Total Noncurrent Assets	_	49,112		54,708	
Total Assets	\$	146,086	\$	132,764	
Deferred Outflows of Resources					
Deferred Outflows of Resources Deferred Outflows - PERS Pension	\$	6,953	\$	2,456	
Deferred Outflows - OPEB	Ψ	22	Ψ	2,430	
Total Deferred Outflows	\$	6,975	\$	2,476	
Liabilities					
Current Liabilities					
Accounts Payable	\$	6,701	\$	2,623	
Accrued Expenses		990		651	
Compensated Absences		480		391	
Total OPEB Liability		44		41	
Lease Liability		199		204	
Total Current Liabilities		8,414		3,910	
Noncurrent Liabilities					
Net Pension Liability		3,891		1,612	
Total OPEB Liability		2,358		3,734	
Compensated Absences		997		1,260	
Lease Liability		438		579	
Total Noncurrent Liabilities		7,684		7,185	
Total Liabilities	\$	16,098	\$	11,095	
Deferred Inflows of Resources		<u> </u>		· · · · · · · · · · · · · · · · · · ·	
Deferred Inflows - PERS Pension	\$	6,923	\$	17,358	
Total Deferred Inflows of Resources	\$	6,923	\$	17,358	
Net Position					
Net Investment in Capital Assets	\$	40,814	\$	36,413	
Restricted for:					
Capital Assets Reinvestment		918		601	
PERS Pension		6,978		3,381	
Unrestricted		81,330		66,392	
Total Net Position	\$	130,040	\$	106,787	

The accompanying notes are an integral part of this statement.

Ben Franklin Transit Comparative Statement of Revenues, Expenses, and Changes in Net Position for the fiscal years ended December 31, 2022 and 2021 (in Thousands)

	2	2022	2021		
Operating Revenues			,		
Passenger Fares	\$	1,701	\$	738	
Other Operating Revenues		187		338	
Total Operating Revenues		1,888		1,076	
Operating Expenses					
Operations		27,834		22,684	
Maintenance		8,186		5,689	
Administrative Expenses		9,308		8,468	
Depreciation & Amortization		4,472		4,713	
Total Operating Expenses		49,800		41,554	
Operating Income (Loss)		(47,912)		(40,478)	
Nonoperating Revenues (Expenses)					
Sales Tax		50,912		48,272	
Investment Income		857		55	
Lease Interest		(20)		(23)	
Administrative Expenses		-		(5)	
Operating Grants		15,376		10,246	
Gains/(Losses) on Capital Asset Disposition		325		204	
Total Nonoperating Revenues (Expenses)		67,450		58,749	
Income (Loss) Before Contributions		19,538		18,271	
Capital Contributions		3,715		457	
Change in Net Position		23,253		18,728	
Total Net Position - Beginning of Period		106,787		88,060	
Total Net Position - End of Period	\$	130,039	\$	106,787	

The accompanying notes are an integral part of this statement.

Ben Franklin Transit Comparative Statement of Cash Flows For the Years Ended December 31, 2022 and 2021 (in Thousands)

	2022	2021
Cash Flows from Operating Activities		
Receipts From Customers	\$ 1,763	\$ 670
Other Receipts	37	151
Payments to Employees	(16,072)	(15,626)
Payments to Suppliers	 (29,351)	 (27,670)
Net Cash Provided (Used) by Operating Activities	(43,623)	(42,475)
Cash Flows from Noncapital Financing Activities		
Sales Tax Received	51,371	46,700
Operating Grants Received	 8,430	 23,845
Net Cash Provided (Used) by Noncapital Financing Activities	59,801	70,545
Cash Flows from Capital and Related Financing Activities		
Capital Contributions	292	5,169
Net proceeds from the Disposition of Capital Assets	325	204
Debt Service Leases	(118)	(189)
Acquisition and Construction of Capital Assets	(8,775)	(4,446)
Net Cash Used in Capital and Related Financing Activities	(8,276)	 738
Cash Flows from Investing Activities		
Interest and Dividends	842	58
Net Cash Provided by Investing Activities	842	58
Net Increase (Decrease) in Cash and Cash Equivalents	8,746	28,866
Balances - Beginning of the Year	66,881	38,016
Balances - End of the Year	\$ 75,627	\$ 66,882
Reconciliation of Operating Income (Loss) to Net Cash		
Provided (Used) by Operating Activities		
Operating income (loss)	\$ (47,912)	\$ (40,478)
Adjustments to reconcile operating income to net cash provided	, ,	,
(used) by operating activities:		
Depreciation & Amortization Expense	4,472	4,713
PERS Pension Expense / (Credit)	(2,485)	(6,190)
OPEB Expense / (Credit)	(1,376)	(864)
Non-Operating Admin Expense	-	` (5)
Change in Assets and Liabilities:		. ,
Receivables, Net	(88)	(253)
Inventories	(217)	(174)
Prepaid Expense	(260)	` 48 [´]
Payables	4,417	509
Vacation Accrual	(173)	219
Net Cash (Used) by Operating Activities	\$ (43,623)	\$ (42,475)

NON-CASH TRANSACTIONS:

Non-cash investing, capital, or financing activities includes net capital contributions accruals of \$3.8 million in 2022 and \$0.2 million in 2021.

The accompanying notes are an integral part of this statement.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Ben Franklin Transit (BFT) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

A. Reporting Entity – The transit was incorporated on May 11, 1981 and operates under the laws of the State of Washington applicable to municipal corporations. BFT was formed under the authority of Chapter 36.57A of the Revised Code of Washington State.

As required by GAAP, the financial statements present BFT as the primary government. Management has considered all potential component units in defining the reporting entity. The transit has no component units. BFT is a separate entity and is fiscally independent of other state and local government entities. Per criteria of GASB 14, BFT is a primary government for reporting and there are no additional entities or funds for which BFT has reporting responsibilities.

BFT is a special purpose government and provides Fixed Route, Paratransit, Vanpool, and General Demand services to the public in portions of Benton and Franklin Counties and is supported primarily through user charges and locally generated sales tax.

BFT is governed by a nine-member Board of Directors comprised of two Franklin County Commissioners, one Benton County Commissioner and one City Council member from Benton City, City of Kennewick, City of Pasco, City of Prosser, City of Richland, and the City of West Richland. In 2010 a non-voting board member was added to represent the labor unions of BFT.

B. Measurement Focus, Basis of Accounting – BFT's accounting records are maintained in accordance with methods prescribed by the Federal Transit Administration (FTA) per Section 15 of the Federal Transit Act of 1992, as amended and the Washington State Auditor under the authority of 43.09 Revised Code of Washington. The transit uses the Budgeting, Accounting and Reporting System (BARS) for GAAP for Transit Districts in the State of Washington.

The transit's statements are reported using the economic resources measurement focus and full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred regardless of the timing of the cash flows.

The transit distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the transit are charges to customers for passenger fares. Operating expenses for the transit include all costs related to providing transit service. These costs include labor, fringe benefits, materials, supplies, services, utilities, rentals, leases, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Assets, Liabilities, and Net Position

1. <u>Cash and Cash Equivalents</u> – It is BFT's policy to invest temporary cash surpluses. At December 31, 2022, the treasurer was holding \$74.7 million in short-term residual investments of surplus cash. This amount at the end of 2021 was \$66.2 million. This amount is classified on the statement of net position as cash and cash equivalents.

For purposes of the statement of net position and statement of cash flows, the transit considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents. The transit also considers funds invested in the Local Government Investment Pool (LGIP) to be cash equivalents.

- 2. <u>Investments</u> State statutes permit BFT to invest in obligations of the United States, certificates of deposits issued by banks that are designated as public depositories by the Washington Public Deposit Protection Commission (PDPC), and the (LGIP). Investments are reported at fair value measured by quoted market price. The reported value of the LGIP is the same as the fair value of the pool shares. For more details see Note 2, Deposits and Investments.
- 3. <u>Receivables</u> Taxes receivable consists of uncollected sales tax revenue from the state and related interest and penalties.

Customer accounts receivable consist of amounts owed from private individuals or organizations for goods and services including amounts owed for which billings have not been prepared. Notes and contracts receivable consist of amounts owed on open account from private individuals or organizations for goods and services rendered.

- 4. <u>Inventories</u> Inventory consists of fuel, tires, repair parts, and supplies. Purchases are recorded as increases to inventory and valued by the First In, First Out (FIFO) method (which approximates the market value).
- 5. <u>Prepayments</u> Prepaid expenses are amounts paid in advance to secure the use of assets or the receipt of services, software licensing and insurance, with an initial cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at cost and amortized over estimated economic useful life of the asset.
- Restricted Assets Restricted assets are temporary restricted cash and cash
 equivalents resulting from the sale of property in which the FTA restricts the use of
 proceeds to the investment of approved capital assets.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

7. <u>Capital Assets</u> – Capital assets, which include property, facilities, equipment, and intangibles are defined by BFT as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of 1 year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital

assets are recorded at acquisition value at the date of donation. The value of lease related capital assets (net present value of the lease) are calculated per GASB 87.

Costs for additions or improvements to capital assets are capitalized when they increase the effectiveness or efficiency of the asset. The costs of normal maintenance and repairs are not capitalized. No depreciation is provided on works in progress until work is completed and the asset is placed in service.

BFT has acquired certain assets with funding provided by federal financial assistance programs. Depending on the terms of the agreements involved, the federal government could retain an equity interest in these assets. However, BFT has sufficient legal interest to accomplish the purposes for which the assets were acquired and has included such assets within the applicable account.

Depreciation is computed using the straight-line method over estimated useful lives as follows:

Asset	Years
Vehicles	4 - 20
Buildings and Structures	10 - 40
Equipment and Furnishings	2 - 20
Intangibles	2 - 20
Land Improvements	5 - 40

(Also, see Note 4 – Capital Assets)

8. <u>Compensated Absences</u> – Compensated absences are absences for which employees will be paid, such as general leave. General leave banks are split between Regular and Sick leave (I-1433).

Sick leave accrues and may be used beginning with the first day of employment. Employees accrue one hour of sick leave for every 40 hours worked.

Regular leave is calculated and added to the employee's leave bank upon completion of probation. Rates for regular leave are accrued per the employee's CBA for represented employees and per the Comprehensive Benefits Policy for non-represented employees.

Employees may accumulate up to 480 hours of general leave. General leave hours do not expire. Accrued compensated absences are payable upon request, termination, resignation, retirement and death.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

- 9. Pensions For purposes of measuring the net pension liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. For purposes of calculating the restricted net position related to the net pension asset, BFT includes the net pension asset and the related deferred outflows and deferred inflows.
- 10. Federal, State, and Local Grant Funds Grants are accounted for in accordance with the purpose for which the funds are intended. Approved grants for the acquisition of land, building, and equipment are recorded as capital contributions as the related grant conditions are met. Approved grants for operating assistance are recorded as revenues in the year in which the related grant conditions are met. Advances on grants are recorded as a liability until related grant conditions are met.
- 11. <u>Leases</u> BFT implemented GASB 87 Leases in 2019. BFT's leases of Buildings & Structures and Equipment (or grouping of similar leases) must have a term of 12 months or greater and a Net Present Value (NPV) equal to or greater than \$5,000 to be accounted for per GASB 87 guidelines. The discount rate used to calculate the NPV of the asset and liability are provided by BFT's bank. BFT does not acquire ownership of leased assets upon completion of the lease term. For more details see Note 10 Leases (Lessees).

NOTE 2 – DEPOSITS AND INVESTMENTS

Cash and investments are classified in the accompanying financial statements as of December 31, 2022, and 2021 respectfully as follows:

Composition of Cash & Investments

(in Thousands)

	 2022	2021
Demand Deposits	\$ 25,650	\$ 18,032
Investments in Local Government Investment Pool (LGIP)	 49,058	48,248
Total Cash, Cash Equivalents & Investments	\$ 74,708	\$ 66,280

BFT's bank deposits and certificates of deposit are entirely insured by the Federal Depository Insurance Corporation (FDIC) or by collateral held in a multiple financial institution collateral pool administered by the Washington Public Deposit Protection Commission (PDPC).

Currently BFT does not have a policy for custodial credit risk as that risk does not currently exist.

NOTE 2 – DEPOSITS AND INVESTMENTS (continued)

Investments in Local Government Investment Pool (LGIP)

BFT is a voluntary participant in the LGIP, an external investment pool operated by the Washington State Treasurer. The pool is not rated and not registered with the SEC. Rather, oversight is provided by the State Finance Committee in accordance with RCW 43.250. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool per share. The LGIP does not impose any restrictions on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone financial report for the pool. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at www.tre.wa.gov.

NOTE 3 – RECEIVABLE AND PAYABLE BALANCES

Receivables and Payables as of December 31, 2022, and 2021 consist of the following: (in Thousands)

	2022	2021
Operating Grants Receivable	\$ 6,965	\$ 20
Customer Payments Receivable	223	285
Employee Payments Receivable	39	39
Capital Grants and Contributions Receivable	4,880	1,458
Other Cash Receivable	373	223
Sales Tax Receivable	8,415	8,859
Total Receivables	\$ 20,896	\$ 10,885
Accounts Payable	\$ 6,701	\$ 2,623
Total Payables	\$ 6,701	\$ 2,623

NOTE 4 - CAPITAL ASSETS

Activity for the year ended December 31, 2022 was as follows (in Thousands):

Dogarintian	Balance Description Jan 1, 2022 Increases Decreases			Adjustments		Balance Dec 31, 2022				
Capital Assets, Not Being Depreciated:	Jan	1, 2022	Incr	eases	Decre	ases	Aujusi	ments	Dec	31, 2022
Land	\$	3,176	\$	153	\$	_	\$	_	\$	3,329
Work in Progress	Ψ	2,832	Ψ	3,176	Ψ	147	Ψ	_	Ψ	5,861
Total Capital Assets, Not Being Depreciated		6,008		3,329		147				9,190
Total Capital 7 (000to), Not Boiling Bopi Colation	-	0,000		0,020						0,100
Capital Assets, Being Depreciated:										
Vehicles		45,651		4,848		739		-		49,759
Building and Structures		23,974		479		-		-		24,453
Equipment and Furnishing		4,421		170		-		-		4,591
Intangibles		1,097		-		-		-		1,097
Leases-Buildings & Structures		1,023		57		50		(1)		1,029
Leases-Equipment		195		3		57		-		141
Total Capital Assets, Being Depreciated		76,361		5,557		846		(1)		81,070
Less Accumulated Depreciation/Amortization For:										
Vehicles		27,793		2,763		728		-		29,828
Building and Structures		13,349		728		-		-		14,077
Equipment and Furnishing		2,811		545		-		-		3,356
Intangibles		762		222		-		-		984
Leases-Buildings & Structures		371		176		50		-		497
Leases-Equipment		86		39		57		-		68
Total Accumulated Depreciation/Amortization		45,172		4,473		835		-		48,810
Total Capital Assets, Being Depreciated, Net		31,189		1,084		11		(1)		32,260
Business-type Activities Capital Assets, Net	\$	37,197	\$	4,413	\$	158	\$	(1)	\$	41,450

Construction Commitments:

At December 31, 2022, BFT's commitments with contractors are as follows (in Thousands):

Project	Spe	ent to Date	Remaining Commitment		
New Operations Building	\$	741	\$	10,765	
Queensgate Transit Hub	\$		\$	3,423	
New Vanpool Vans	\$	-	\$	1,168	
Maintenance HVAC Replacement	\$	468	\$	506	
Total	\$	1,209	\$	15,862	

NOTE 4 – CAPITAL ASSETS (continued)

Activity for the year ended December 31, 2021 were as follows (in Thousands):

Description	Balance Jan 1, 2021		Inci	'eases	es Decreases		Adius	tments		lance 31, 2021
Capital Assets, Not Being Depreciated:		-,								,
Land	\$	2,209	\$	967	\$	-	\$	_	\$	3,176
Work in Progress		1,947		2,901		2,016		-		2,832
Total Capital Assets, Not Being Depreciated		4,156		3,868		2,016		-		6,008
Capital Assets, Being Depreciated:										
Vehicles		46,760		472		1,580		-		45,651
Building and Structures		22,286		1,688		-		-		23,974
Equipment and Furnishing		3,895		526		-		-		4,421
Intangibles		1,037		60		-		-		1,097
Leases-Buildings & Structures		721		306		-		(4)		1,023
Leases-Equipment		167		56		28		-		195
Total Capital Assets, Being Depreciated		74,866		3,108		1,608		(4)		76,361
Less Accumulated Depreciation/Amortization For:										
Vehicles		26,080		3,113		1,400		-		27,793
Building and Structures		12,768		582		-		-		13,350
Equipment and Furnishing		2,279		531		-		-		2,810
Intangibles		504		258		-		-		762
Leases-Buildings & Structures		184		183		-		5		372
Leases-Equipment		73		40		28		1		86
Total Accumulated Depreciation/Amortization		41,888		4,707		1,428		6		45,173
Total Capital Assets, Being Depreciated, Net		32,978		(1,599)		180		(10)	-	31,188
Business-type Activities Capital Assets, Net	\$	37,134	\$	2,269	\$	2,196	\$	(10)	\$	37,196

Construction Commitments:

At December 31, 2021, BFT's commitments with contractors were as follows (in Thousands):

Project	Sper	nt to Date	maining nmitment
Passenger Amenities Project	\$	461	\$ 13
Fixed Route Buses	\$	-	\$ 4,523
Total	\$	461	\$ 4.537

NOTE 5 - PENSION PLANS

The following table represents the aggregate pension amounts for all plans for the years 2022 and 2021 (*in Thousands*):

Aggregate Pension Amounts – All Plans						
	2022		2022			2021
Pension liabilities	\$	3,891	\$	1,612		
Pension assets	\$	6,743	\$	16,911		
Deferred outflows of resources	\$	6,953	\$	2,456		
Deferred inflows of resources	\$	6,923	\$	17,358		
Pension expense/expenditures	\$	(161)	\$	(3,747)		

State Sponsored Pension Plans

Substantially all Ben Franklin Transit (BFT) full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan.

The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

NOTE 5 – PENSION PLANS (continued)

Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6 percent. The employer contribution rate is developed by the Office of the State Actuary and includes an administrative expense component that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 1 employer contribution rates. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2022 and 2021 were as follows:

PERS Plan 1		
Actual Contribution Rates	Employer	Employee*
January – August 2022		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	3.71%	
Administrative Fee	0.18%	
Total	10.25%	6.00%
September – December 2022		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	3.85%	
Administrative Fee	0.18%	
Total	10.39%	6.00%
Actual Contribution Rates	Employer	Employee*
January – June 2021		
PERS Plan 1	7.92%	6.00%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Total	12.97%	6.00%
July – December 2021		
PERS Plan 1	10.07%	6.00%
Administrative Fee	0.18%	
Total	10.25%	6.00%

^{*} For employees participating in JBM, the contribution rate was 12.26%.

PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service for Plan 2 and 1 percent of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. There is no cap on years of service credit. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 members who have 30 or more years of service credit and are at least 55 years old can retire under one of two provisions:

NOTE 5 – PENSION PLANS (continued)

- With a benefit that is reduced by three percent for each year before age 65; or
- With a benefit that has a smaller (or no) reduction (depending on age) that imposes stricter return-to-work rules.

PERS Plan 2/3 members hired on or after May 1, 2013, have the option to retire early by accepting a reduction of five percent for each year of retirement before age 65. This option is available only to those who are age 55 or older and have at least 30 years of service credit. PERS Plan 2/3 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other PERS Plan 2/3 benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at three percent annually and a one-time duty related death benefit, if found eligible by the Department of Labor and Industries. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. PERS Plan 3 members choose their contribution rate upon joining membership and have a chance to change rates upon changing employers. As established by statute, Plan 3 required defined contribution rates are set at a minimum of 5 percent and escalate to 15 percent with a choice of six options. Employers do not contribute to the defined contribution benefits. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 UAAL and an administrative expense that is currently set at 0.18 percent. Each biennium, the state Pension Funding Council adopts Plan 2 employer and employee contribution rates and Plan 3 contribution rates. The PERS Plan 2/3 required contribution rates (expressed as a percentage of covered payroll) for 2022 and 2021 were as follows:

PERS Plan 2/3		
Actual Contribution Rates	Employer 2/3	Employee 2*
January – August 2022		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	3.71%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	10.25%	6.36%
September – December 2022		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	3.85%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	10.39%	6.36%

NOTE 5 – PENSION PLANS (continued)

PERS Plan 2/3		
Actual Contribution Rates	Employer 2/3	Employee 2*
January – June 2021		
PERS Plan 2/3	7.92%	7.90%
PERS Plan 1 UAAL	4.87%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	12.97%	7.90%
July – December 2021		
PERS Plan 2/3	6.36%	6.36%
PERS Plan 1 UAAL	3.71%	
Administrative Fee	0.18%	
Employee PERS Plan 3		Varies
Total	10.25%	6.36%

^{*} For employees participating in JBM, the contribution rate was 15.90%.

BFT's actual PERS plan contributions to plans for the fiscal years 2022 and 2021 ending December 31, were as follows (*in Thousands*):

BFT's Actual Contributions						
		2022		2021		
PERS Plan 1	\$	863	\$	916		
PERS Plan 2/3	\$	1,461	\$	1,527		

Actuarial Assumptions - 2022

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2022 with a valuation date of June 30, 2021. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2021 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2022. Plan liabilities were rolled forward from June 30, 2021, to June 30, 2022, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation**: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases**: In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.00%

NOTE 5 – PENSION PLANS (continued)

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g. active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

Methods did not change from the prior contribution rate setting June 30, 2019 Actuarial Valuation Report (AVR), however OSA introduced a temporary method change to produce asset and liability measures for the June 30, 2020 AVR. There were also the following assumption changes:

- OSA updated the Joint-and-Survivor Factors and Early Retirement Factors in the model.
 Those factors are used to value benefits for early retirement and survivors of members
 that are deceased prior to retirement. These factors match the administrative factors
 provided to DRS for future implementation that reflect current demographic and
 economic assumptions.
- OSA updated the economic assumptions based on the 2021 action of the PFC and the LEOFF Plan 2 Retirement Board. The investment return assumption was reduced from 7.5% (7.4% for LEOFF 2) to 7.0%, and the salary growth assumption was lowered from 3.5% to 3.25%. This action is a result of recommendations from OSA's biennial economic experience study.

Actuarial Assumptions - 2021

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2021 with a valuation date of June 30, 2020. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Demographic Experience Study and the 2020 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2020 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2021. Plan liabilities were rolled forward from June 30, 2020, to June 30, 2021, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

- **Inflation**: 2.75% total economic inflation; 3.50% salary inflation
- **Salary increases**: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%

NOTE 5 – PENSION PLANS (continued)

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were no changes in assumptions since the last valuation. There were changes in methods since the last valuation.

- For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate setting valuation under current funding policy, the Office of the State Actuary (OSA) introduced temporary method changes to produce asset and liability measures as of the valuation date. See high-level summary below. OSA will revert back to the methods outlined in the 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 ACFR results.
- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020, assets by relying on the fiscal year end 2019 assets, reflecting actual investment performance over FY 2020, and reflecting assumed contribution amounts and benefit payments during FY 2020. OSA reviewed the actual June 30, 2020, participant and financial data to determine if any material changes to projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation. See the 2020 AVR for more information.

Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.0 percent in 2022 and 7.4 percent in 2021.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of returns of 7.0 percent in 2022 and of 7.4 percent in 2021 were used to determine the total liabilities.

NOTE 5 – PENSION PLANS (continued)

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.0 percent in 2022 and 7.4 percent in 2021 were determined using a building-block-method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

Estimated Rates of Return by Asset Class

The table below summarizes the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2022 and June 30, 2021. The inflation component used to create the table are 2.2 percent for 2022 and 2.2 percent for 2021 and represent the WSIB's most recent long-term estimate of broad economic inflation.

Asset Class	2022 Target Allocation	2022 % Long-Term Expected Real Rate of Return Arithmetic	2021 Target Allocation	2021 % Long-Term Expected Real Rate of Return Arithmetic
Fixed Income	20%	1.50%	20%	2.20%
Tangible Assets	7%	4.70%	7%	5.10%
Real Estate	18%	5.40%	18%	5.80%
Global Equity	32%	5.90%	32%	6.30%
Private Equity	23%	8.90%	23%	9.30%
	100%		100%	

Sensitivity of the Net Pension Liability/(Asset)

The table below presents BFT's 2022 proportionate share of the net pension liability calculated using the discount rate of 7.0 percent, as well as what BFT's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.0 percent) or 1-percentage point higher (8.0 percent) than the current rate, as of June 30, 2022 (*in Thousands*):

Plan	1%	6.0%)	D	Current iscount Rate (7.0%)	1% Increase (8.0%)	
PERS 1	\$	5,198	\$	3,891	\$	2,750
PERS 2/3	\$	7,940	\$	(6,743)	\$	(18,806)

NOTE 5 – PENSION PLANS (continued)

The table below presents BFT's 2021 proportionate share of the net pension liability calculated using the discount rate of 7.4 percent, as well as what BFT's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.4 percent) or 1-percentage point higher (8.4 percent) than the current rate, as of June 30, 2021 (in Thousands):

Plan	19	% Decrease (6.4%)	С	Current Discount Rate (7.4%)		1% Increase (8.4%)
PERS 1	\$	2,746	\$	1,612	\$	623
PERS 2/3	\$	(4,818)	\$	(16,911)	\$	(26,870)

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, and June 30, 2021, BFT reported net pension assets of \$6.7 million and \$16.9 million respectively, and net pension liabilities of \$3.9 million and \$1.6 million, respectively, for its proportionate share of the net pension asset and net pension liability as follows (*in Thousands*):

Plan	2022 Liability (or Asset)	2021 Liability (or Asset)
PERS 1	\$ 3,891	\$ 1,612
PERS 2/3	(\$ 6,743)	(\$ 16,911)

At June 30, 2022, June 30, 2021, and June 30, 2020 BFT's proportionate share of the collective net pension liabilities was as follows:

Plan	Proportionate Proportionate		Proportionate	Change in Proportion			
	Share 6/30/22	Share 6/30/21	Share 6/30/20	2021 to 2022	2020 to 2021		
PERS 1	0.139735%	0.132000%	0.125358%	0.007735%	0.006642%		
PERS 2/3	0.181804%	0.169764%	0.159938%	0.012040%	0.009826%		

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2022, June 30, 2021, and June 30, 2020 are used as the bases for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the Schedules of Employer and Nonemployer Allocations.

NOTE 5 – PENSION PLANS (continued)

Pension Expense

For the year ended December 31, 2022, and December 31, 2021 BFT recognized pension expense as follows (*in Thousands*):

Plan	2022 Pension Expense	2021 Pension Expense			
PERS 1	\$ 1,975	\$ (54)			
PERS 2/3	(2,136)	(3,694)			
TOTAL	\$ (161)	\$ (3,747)			

NOTE 5 – PENSION PLANS (continued)

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2022, and December 31, 2021, BFT reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (*in Thousands*):

	20	<u>22 </u>	2021				
PERS 1	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources			
Differences between	\$ -	\$ -	\$ -	\$ -			
expected and actual							
experience							
Net difference between							
projected and actual	-	(645)	-	(1,789)			
investment earnings on							
pension plan investments							
Changes of assumptions	-	-	-	-			
Changes in proportion and differences between	-	-	-	-			
contributions and							
proportionate share of							
contributions							
Contributions subsequent							
to the measurement date	440	-	417	-			
TOTAL	\$ 440	\$ (645)	\$ 417	\$ (1,789)			

NOTE 5 – PENSION PLANS (continued)

2022	2021
ZUZZ	2021

PERS 2/3	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected	\$ 1,671	\$ (152)	\$ 821	\$ (207)
and actual experience				
Net difference between				
projected and actual	-	(4,985)	-	(14,134)
investment earnings on				
pension plan investments				
Changes of assumptions	3,758	(984)	25	(1,201)
Changes in proportion and				
differences between	349	(157)	479	(28)
contributions and				
proportionate share of				
contributions				
Contributions subsequent to				
the measurement date	735	-	714	-
TOTAL	\$ 6,514	\$ (6,279)	\$ 2,039	\$ (15,570)

2022 deferred outflows of resources related to pensions resulting from BFT's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. 2021 deferred outflows of resources related to pensions resulting from BFT's contributions subsequent to the measurement date were recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows (*in Thousands*):

As of December 31, 2022 (in Thousands):

Year ended December 31	PERS 1		PERS 2/3
2023	\$ (273)	\$	(1,434)
2024	\$ (248)	(S)	(1,282)
2025	\$ (311)	(S)	(1,634)
2026	\$ 187	(S)	2,284
2027	\$ -	\$	799
Thereafter	\$ -	\$	767

As of December 31, 2021 (in Thousands):

Year ended December 31	PERS 1	F	PERS 2/3
2022	\$ (474)	\$	(3,741)
2023	\$ (434)	\$	(3,488)
2024	\$ (411)	\$	(3,346)
2025	\$ (470)	\$	(3,679)
2026	\$ -	\$	(21)
Thereafter	\$ -	\$	32

NOTE 6 – CHANGES IN LONG-TERM LIABILITIES

During the year ended December 31, 2022, the following changes occurred in long-term liabilities (in Thousands):

Balance							В	alance	Due	Within
Description	Jan 1, 2022		Additions		Reductions		Dec 31, 2022		One Year	
Compensated Absences	\$	1,651	\$	2,537	\$	2,710	\$	1,478	\$	480
Net Pension Liability - PERS 1		1,612		2,279		-		3,891		-
Total OPEB Liability		3,776		297		1,671		2,402		44
Lease Liability		782		60		205		637		199
Total Long-Term Liabilities:	\$	7,821	\$	5,173	\$	4,586	\$	8,408	\$	723

During the year ended December 31, 2021, the following changes occurred in long-term liabilities (in Thousands):

	Е	Balance					В	alance	Due	Within
Description	Jai	n 1, 2021	Ac	lditions	Red	ductions	Dec	31, 2021	One	Year
Compensated Absences	\$	1,432	\$	2,289	\$	2,070	\$	1,651	\$	391
Net Pension Liability - PERS 1		4,426		-		2,814		1,612		-
Net Pension Liability - PERS 2/3		2,045		-		2,045		-		-
Total OPEB Liability		4,644		374		1,241		3,777		41
Lease Liability		618		369		204		783		204
Total Long-Term Liabilities:	\$	13,165	\$	3,032	\$	8,374	\$	7,823	\$	636

(Also, see Note 1 item 8 – Compensated Absences)

NOTE 7 – CONTINGENCIES & LITIGATIONS

BFT has recorded in its financial statements all material liabilities, including an estimate for situations which are not yet resolved but where, based on available information, management believes it is probable that the transit will have to make payment. In the opinion of management, the transit's insurance policies are adequate to pay all known or pending claims.

BFT participates in a number of Federal and State assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. BFT management believes that such disallowances, if any, will be immaterial.

NOTE 8 – CAPITAL CONTRIBUTIONS

	 (in Thousands)				
	2022	2021			
Federal	\$ 3,568	\$	-		
State	 146		457		
Total	\$ 3,714	\$	457		

Capital contributions include accruals of \$3.6 million in 2022 and \$0.2 million in 2020. BFT received \$0.2 million in 2021 accruals, \$2.4 million in 2020 accruals and \$1.4 million of 2019 accruals in 2022 leaving \$0.2 million of 2020 accruals outstanding.

NOTE 9 – RISK MANAGEMENT

BFT is a member of the Washington State Transit Insurance Pool (WSTIP). WSTIP is a 25-member self-insurance program located in Olympia, Washington. WSTIP supplies BFT auto liability, general liability, public officials' liability coverage, all risk property coverage, auto physical damage coverage, boiler and machinery coverage, employee fidelity/crime coverage, and cyber liability coverage.

At the end of 2022, BFT retained a \$5,000 deductible for its all-risk property coverage which includes auto physical damage. BFT has a \$5,000 deductible for public official's liability coverage and has no deductible for general and auto liability risks covered by WSTIP.

WSTIP was formed by Interlocal Agreement on January 1, 1989, pursuant to Chapters 48.61 and 39.34 RCW. The purpose for forming WSTIP was to provide member transit agencies joint self-insurance, joint purchasing of insurance and joint contracting for hiring of personnel to provide risk management, claims handling, and administrative services. Transit agencies joining WSTIP must remain members for a minimum of 36 months. Members may withdraw after that time by giving six-month's written notice and at the end of the fiscal year. Any member who withdraws will not be allowed to rejoin for a period of 36 months.

Transit authorities applying for membership in WSTIP may do so on approval of a simple majority vote of the WSTIP Board of Directors. Underwriting and rate-setting policies have been established after consultation with actuaries. WSTIP members are subject to a supplemental assessment in the event of deficiencies. If WSTIP's assets were to be exhausted, members would be responsible for WSTIP's liabilities. WSTIP is regulated by the Washington State Risk Manager and audited annually by the Washington State Auditor.

NOTE 9 – RISK MANAGEMENT (continued)

WSTIP utilizes a combination of self-insurance, reinsurance and excess insurance to provide the limits noted in the summary below. Carriers include Government Entities Mutual, Munich Reinsurance America, Hallmark Specialty Insurance Company, and Allied World Assurance Company for the liability lines; Evanston for auto physical damage; American International Group Inc (AIG)/National Union Fire Insurance for the crime policy; and Beazley Cyber Services for the cyber liability policy. The excess property carrier for all risk property and boiler and machinery is Alliant Property Insurance Program provided by Alliant Insurance Services.

BFT purchases a Covered Locations Pollution Liability insurance policy. The policy term is from April 4, 2021 to April 4, 2024. The carrier is Beazley Eclipse. The insuring agreement has coverage parts for covered location pollution liability coverage – new pollution conditions, covered location pollution liability coverage – existing pollution conditions, transportation pollution liability, and non-owned disposal site pollution liability. The policy covers cleanup costs, damages, and claims expenses. The limit of coverage is \$5 million each pollution condition – includes claims expenses with a \$5 million aggregate including claims expenses. BFT has a \$100,000 deductible per pollution condition. Locations must be listed to be covered.

BFT has not presented any claims to WSTIP in either 2022 or 2021 that exceeded its coverage limits through WSTIP.

Here is a summary of coverage provided in 2022:

RISK / EXPOSURE		COVERAGE		
GENERAL LIABILITY: Bodily Injury & Property Damage Personal Injury & Advertising Injury Contractual Liability	\$25 million	Per occurrence	\$0	
Personal Injury and Advertising Injury	\$25 million	Per offense	\$0	
Contractual liability	\$25 million	Per occurrence	\$0	
Vanpool Driver Medical Expense Protection	\$35,000	Per occurrence	\$0	
Underinsured Motorist Coverage (by mode)	\$60,000	Per occurrence	\$0	
Permissive Use of a Member-Owned Motor Vehicle	\$100,000 for property damage and \$300,000 for bodily injury	Per occurrence	\$0	
Endorsement 1:				
COMMUNICABLE DISEASE LIABILITY:	\$500,000	Per occurrence	\$0	
Annual aggregate for all Members or Additional Covered Parties	\$2 million			

NOTE 9 – RISK MANAGEMENT (continued)

Summary of coverage provided in 2022: (continued)

RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
PUBLIC OFFICIALS LIABILITY	\$25 million	Per occurrence and aggregate	\$5,000
Endorsement 1:			
VIOLATIONS OF WAGE & HOUR LAWS	\$250,000	Per occurrence	\$25,000
Annual aggregate per Member	\$250,000		
PROPERTY COVERAGE			
All perils subject to the following sublimits:	\$500 million	Per occurrence, all perils and insureds/ members combined	\$5,000
Flood zones A & V – annual aggregate	\$10 million	Per occurrence, annual aggregate	\$500,000
All flood zones except A & V – annual aggregate	\$50 million	Per occurrence, annual aggregate	\$500,000
Earthquake, volcanic eruption, landslide, and mine subsidence -	\$25 million	Per occurrence, annual aggregate	5% subject to \$500,000 minimum per occurrence per unit
AUTO PHYSICAL DAMAGE Auto Physical Damage (below \$250,000 in value)	Fair market value		\$5,000
Auto Physical Damage for all vehicles valued over \$250,000 and less than 10 years old	Replacement Cost	Limited to \$1.5 million any one vehicle	\$5,000
BOILER AND MACHINERY	\$100 million		\$250,000 or \$350,000 depending on size of boiler
CRIME / PUBLIC EMPLOYEE DISHONESTY including faithful performance. Also includes:	\$2 million	Per occurrence	\$10,000
Employee theft	\$2 million	Per occurrence	\$10,000
Forgery or alteration	\$2 million	Per occurrence	\$10,000
Inside the premises – theft of money and securities	\$2 million	Per occurrence	\$10,000
Inside the premises – robbery or safe burglary of other property	\$2 million	Per occurrence	\$10,000
Outside premises	\$2 million	Per occurrence	\$10,000
Computer fraud	\$2 million	Per occurrence	\$10,000
Funds Transfer Fraud	\$2 million	Per occurrence	\$10,000
Money orders and counterfeit money	\$2 million	Per occurrence	\$10,000
CYBER LIABILITY INSURANCE		Coverage	Deductible
Annual Policy and Program Aggregate Limit of Liability for all policy holders (not just WSTIP members)	\$45 million	-	
Insured/Member Annual Aggregate Limit of Liability	\$2 million		\$5,000
BREACH RESPONSE COSTS	\$500,000	Aggregate for each insured/member (limit is increased to \$1 million if Beazley Nominated Service Providers are used)	
FIRST PARTY LOSS Business Interruption			
Resulting from Security Breach	\$750,000	Aggregate limit	
Resulting from System Failure	\$500,000	Aggregate limit	

NOTE 9 – RISK MANAGEMENT (continued)

Summary of coverage provided in 2022: (continued)

RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
CYBER LIABILITY INSURANCE (continued)			
Dependent Business Loss			
Resulting from Security Breach	\$750,000	Aggregate limit	
Resulting from System Failure	\$100,000	Aggregate limit	
Cyber Extortion Loss	\$750,000	Aggregate limit	
Data Recovery Costs	\$750,000	Aggregate limit	
LIABILITY			
Data & Network Liability	\$2 million	Aggregate limit	
Regulatory defense and penalties	\$2 million	Aggregate limit	
Payment Card Liabilities & Costs	\$2 million	Aggregate limit	
Media Liability	\$2 million	Aggregate limit	
eCRIME			
Fraudulent Instruction	\$75,000	Aggregate limit	
Funds Transfer Fraud	\$75,000	Aggregate limit	
Telephone Fraud	\$75,000	Aggregate limit	
CRIMINAL REWARD	\$25,000	Limit	
COVERAGE ENDORSEMENTS			
Reputation Loss	\$100,000	Limit of Liability	
Claims Preparation Costs for Reputation Loss Claims Only	\$50,000	Limit of Liability	
Computer Hardware Replacement Costs	\$100,000	Limit of Liability	
Invoice Manipulation	\$100,000	Limit of Liability	
Cryptojacking	\$25,000	Limit of Liability	

Following is a summary of coverage provided in 2021:

RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
GENERAL LIABILITY: Bodily Injury & Property Damage	\$25 million	Per occurrence	\$0
Personal Injury & Advertising Injury			
Contractual Liability			
Personal Injury and Advertising Injury	\$25 million	Per offense	\$0
Contractual liability	\$25 million	Per occurrence	\$0
Vanpool Driver Medical Expense Protection	\$35,000	Per occurrence	\$0
Underinsured Motorist Coverage (by mode)	\$60,000	Per occurrence	\$0
Permissive Use of a Member-Owned	\$100,000 for property damage and \$300,000 for	Per occurrence	\$0
Motor Vehicle Endorsement 1:	bodily injury		
COMMUNICABLE DISEASE LIABILITY:	\$500,000	Per occurrence	\$0
Annual aggregate for all Members or			
Additional Covered Parties	\$2 million		
RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
PUBLIC OFFICIALS LIABILITY	\$25 million	Per occurrence and aggregate	\$5,000
Endorsement 1:			

NOTE 9 – RISK MANAGEMENT (continued)

Summary of coverage provided in 2021: (continued)

VIOLATIONS OF WAGE & HOUR LAWS	\$250,000	Per occurrence	\$25,000
Annual aggregate per Member	\$250,000		
	\$500 million	Per occurrence, all perils and insureds/ members combined	\$5,000
PROPERTY COVERAGE		membere combined	
All perils subject to the following sublimits:			
Flood zones A & V – annual aggregate	\$10 million	Per occurrence, annual aggregate	\$500,000
All flood zones except A & V – annual aggregate	\$50 million	Per occurrence, annual aggregate	\$500,000
Earthquake, volcanic eruption, landslide, and mine subsidence -	\$25 million	Per occurrence, annual aggregate	5% subject to \$500,000 minimum per occurrence pe unit
AUTO PHYSICAL DAMAGE Auto Physical Damage (below \$250,000 in value)	Fair market value		\$5,000
Auto Physical Damage for all vehicles with a model year of 2011	Replacement		
or later and valued over \$250,000	Cost	Limited to \$1.5 million any one vehicle	\$5,000
BOILER AND MACHINERY	\$100 million		\$250,000 or \$350,000 depending on size of boiler
CRIME / PUBLIC EMPLOYEE DISHONESTY including faithful performance. Also includes:	\$1 million	Per occurrence	\$10,000
Employee theft	\$1 million	Per occurrence	\$10,000
Forgery or alteration	\$1 million	Per occurrence	\$10,000
Inside the premises – theft of money and securities	\$1 million	Per occurrence	\$10,000
Inside the premises – robbery or safe burglary of other property	\$1 million	Per occurrence	\$10,000
Outside premises	\$1 million	Per occurrence	\$10,000
Computer fraud	\$1 million	Per occurrence	\$10,000
Funds Transfer Fraud	\$1 million	Per occurrence	\$10,000
Money orders and counterfeit money	\$1 million	Per occurrence	\$10,000
CYBER LIABILITY INSURANCE			
Annual Policy and Program Aggregate Limit of Liability for all	\$40 million		
policy holders (not just WSTIP members)	•		
Insured/Member Annual Aggregate Limit of Liability BREACH RESPONSE COSTS	\$2 million \$500,000	Aggregate for each insured/member (limit is increased to \$1 million if Beazley Nominated Service Providers are used)	\$5,000
FIRST PARTY LOSS Business Interruption			
Resulting from Security Breach	\$750,000	Aggregate limit	
Resulting from System Failure	\$500,000	Aggregate limit	
RISK / EXPOSURE		COVERAGE	DEDUCTIBLE
CYBER LIABILITY INSURANCE (continued)			
Dependent Business Loss			
Resulting from Security Breach	\$750,000	Aggregate limit	
Resulting from System Failure	\$100,000	Aggregate limit	
Cyber Extortion Loss	\$750,000	Aggregate limit	
Data Recovery Costs	\$750,000	Aggregate limit	
LIABILITY Data & Network Liability	\$2 million	Aggregate limit	
Regulatory defense and penalties	\$2 million	Aggregate limit	
Payment Card Liabilities & Costs	\$2 million	Aggregate limit	
Media Liability	\$2 million	Aggregate limit	
eCRIME			
Fraudulent Instruction	\$75,000	Aggregate limit	
Funds Transfer Fraud	\$75,000	Aggregate limit	
Telephone Fraud	\$75,000	Aggregate limit	
CRIMINAL REWARD	\$25,000	Limit	

NOTE 10 - LEASES- (LESSEES)

In 2019, BFT implemented GASB 87, Leases. BFT's policy is to follow GASB 87 guidance. BFT is committed under various leases for space and equipment. The major categories of leases are Park & Ride Lots (3 leases), Buildings (3 leases), Potable Water Coolers, Photocopy & Fax Equipment (4 leases) and Mail Equipment (2 leases). BFT does not acquire any interest in the property. Unless excluded, GASB 87 requires all leases over 12 months in duration are to be accounted for as Intangible Assets with corresponding Liabilities. The initial value of the asset and liability were determined by calculating the present value of the lease payments. In 2019 equipment values were calculated using a discount rate of 2.85% and Structure values were calculated using a discount rate range of 5.25% to 5.50% and Structure values were calculated using a discount rate range of 7.32% to 7.35%. The rates used in the calculations were provided by BFT's bank, U.S. Bank, in 2020 and 2022, as the rates that U.S. Bank would charge BFT for financing purchases of similar assets. The rates provided were used for 2022, 2021 and 2020 calculations.

Per GASB 87 variable payments based on future performance of the lessee or usage of the underlying asset should not be included in the measurement of the lease liability. Rather, those variable payments are recognized as outflows of resources (expense) in the period in which the obligation for those payments is incurred. BFT has one lease which incorporates variable payments based on usage. That lease is for vehicle tires from Bridgestone Americas Tire Operations, LLC. During 2022 and 2021 BFT paid Bridgestone \$180.7 thousand and \$145.8 thousand, respectively, for leasing tires.

As of December 31, 2022 and 2021, the outstanding balances of the Lease Assets (net of amortization) & Liabilities by category are (*in Thousands*):

Leases - December 31, 2022				
	Net			
	Asset	Liability		
Category	Balance	Balance		
Park & Ride Lots	\$ 48	\$ 52		
Buildings	484	508		
Sub-total Structures	532	561		
Potable Water Coolers	6	5		
Photocopy & Fax Equip.	56	57		
Mail Equipment	13	15		
Sub-total Equipment	74	77		
Total	\$606	\$637		

Leases - December 31, 2021				
	Net			
	Asset	Liability		
Category	Balance	Balance		
Park & Ride Lots	\$ 64	\$ 69		
Buildings	587	601		
Sub-total Structures	651	669		
Potable Water Coolers	4	4		
Photocopy & Fax Equip.	86	87		
Mail Equipment	19	21		
Sub-total Equipment	109	113		
Total	\$761	\$782		

NOTE 10 – LEASES- (LESSEES) (continued)

As of December 31, 2022 and 2021, the principal and interest requirements to maturity on the leases are as follows (*in Thousands*):

Leases - 2022					
Year Ended	Debt				
December 31	Service	Interest	Total		
2023	\$ 199	\$18	\$217		
2024	204	12	216		
2025	76	7	83		
2026	37	6	42		
2027	27	4	31		
2028-2032	95	7	103		
Total	\$637	\$54	\$692		

Leases - 2021					
Year Ended	Debt				
December 31	Service	Interest	Total		
2022	\$ 204	\$19	\$223		
2023	194	14	208		
2024	197	8	205		
2025	69	4	73		
2026	31	3	34		
2027-2031	88	6	94		
Total	\$782	\$53	\$836		

NOTE 11 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS – NO QUALIFYING TRUST

The following table represents the aggregate OPEB amounts for all plans subject to the requirements of GASB 75 for the years 2022 and 2021 (*in Thousands*):

Aggregate OPEB Amounts – All Plans					
2022 2021					
OPEB liabilities	\$2,402	\$3,776			
Deferred outflows of resources	\$22	\$20			
OPEB expense	(\$1,376)	(\$868)			

- **a.** As a member of the Washington State Public Employees Benefit Board (PEBB) BFT offers employees who retire the option to continue medical coverage on a self-pay basis. BFT's plan is considered a single-employer defined benefit plan.
- **b.** The plan is available to non-bargaining employees. The premiums for the retired employees are blended with the rates for active employees. The blending of rates is considered an implicit subsidy paid by BFT. There are no COLAs associated with the plan.
- **c.** At December 31, 2022 and 2021, the following employees were covered by the benefit terms:

	2022	2021
Inactive employees or beneficiaries currently receiving benefits	13	11
Inactive employees entitled to but not yet receiving benefits	5	9
Active employees	63	85
Total	81	105

NOTE 11 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS – NO QUALIFYING TRUST (continued)

d. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Assumptions and Other Inputs

The discount rate used in the online tool developed by the Office of the State Actuary was 2.16% for the beginning of the measurement year and 3.54% for the end of the measurement year. Projected salary changes were 3.5% plus service-based increases. Healthcare Trend rates used an initial rate from about 2.11%, reaching an ultimate rate of approximately 4.3% in 2075. Mortality rates were calculated using the PubG.H-2010 (General) base mortality table with an age setback of 0 years, mortality improvements using MP-2017 Long-Term Rates and a Generational projection period. An inflation rate of 2.75% was used. Post-retirement participation percentage was 65% and the percentage with spousal coverage was 45%.

Assumptions for retirement, disability, termination, and mortality were based on the most recent PEBB OPEB Actuarial Valuation Report (AVR). Retirement service for each active cohort was based on the average entry age of 35 with a minimum service of 1 year.

a. The following presents the net OPEB liability (*in Thousands*) of BFT calculated using the current healthcare cost trend rate of 6.8 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (5.8%) or 1-percentage point higher (7.8%) than the current rate.

	1% Decrease (5.8%)	Current Healthcare Cost Trend Rate (6.8%)	1% Increase (7.8%)
2022 Total OPEB Liability	\$1,983	\$2,402	\$2,951
2021 Total OPEB Liability	\$3,058	\$3,776	\$4,731

b. The following presents the net OPEB liability (*in Thousands*) of BFT calculated using the discount rate of 3.5 percent, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.5%) or 1-percentage point higher (4.5%) than the current rate.

	1% Decrease (2.5%)	Current Discount Rate (3.5%)	1% Increase (4.5%)
2022 Total OPEB Liability	\$2,868	\$2,402	\$2,033
2021 Total OPEB Liability	\$4,577	\$3,776	\$3,149

NOTE 11 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS – NO QUALIFYING TRUST (continued)

Changes in the Total OPEB Liability

The schedule of changes in the total OPEB liability follows (in Thousands):

PEBB Plan	2022	2021
Total OPEB Liability on January 1st	\$3,776	\$4,644
Service cost	211	265
Interest	86	108
Changes of benefit terms	0	0
Changes in Experience Data and Assumptions	(1,622)	(1,196)
Benefit payments	(49)	(45)
Other changes	0	0
Total OPEB Liability on December 31st	\$2,402	\$3,776

- **a.** The Alternative Measurement Method (AMM) was performed with a valuation date of June 30, 2022. The AMM was used to measure the TOL in place of an actuarial valuation.
- **b.** The backward projection of the liability reflected the estimated service cost, assumed interest, and expected benefit payments.
- **c.** There were no changes of benefit terms that affected measurement of the TOL since the prior measurement date.
- **d.** There were no obligations for the payment of benefits transferred from the employer to one or more insurance companies.
- **e.** There were no changes between the measurement date of the TOL and the employer's reporting date that are expected to have any effect on the TOL.
- **f.** The total OPEB expense recognized by BFT in the reporting periods were (\$1.376) million in 2022 and (\$0.864) million in 2021.
- **g.** At December 31, 2022, BFT reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (*in Thousands*):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -0-	\$-0-
Changes of assumptions	-0-	-0-
Payments subsequent to the measurement date	22	-0-
TOTAL*	\$ 22	\$-0-

Deferred outflows of resources of \$22.0 thousand, resulting from payments subsequent to the measurement date, will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2023.

NOTE 11 – DEFINED BENEFIT OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS – NO QUALIFYING TRUST (continued)

h. At December 31, 2021, BFT reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (*in Thousands*):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -0-	\$-0-
Changes of assumptions	-0-	-0-
Payments subsequent to the measurement date	20	-0-
TOTAL*	\$ 20	\$-0-

Deferred outflows of resources of \$20.3 thousand, resulting from payments subsequent to the measurement date, were recognized as a reduction of the total OPEB liability in the year ended December 31, 2022.

NOTE 12 - COVID-19 PANDEMIC

In February 2020, the Governor of the state of Washington declared a state of emergency in response to the spread of COVID-19. Precautionary measures to slow the spread of the virus continued throughout 2021. These measures included limitations on business operations, public events, gatherings, travel and in-person interactions.

The length of time these measures will continue to be in place, and the full extent of the financial impact on BFT is unknown at this time. Sales tax revenues, the primary source of revenue for BFT, continues to remain strong with year over year growth in both 2022 and 2021.

NOTE 13 - DEFERRED COMPENSATION PLAN

BFT maintains an Internal Revenue Code (IRC) Section 457 plan for all permanent employees. Section 457 requires that the assets and income of the plans be held in trust for the exclusive benefit of participants and their beneficiaries. Monthly contributions to the plan are deducted from the wages of employees who choose to participate as prescribed by federal law and regulations. The contributions are deposited with a third party in BFT's name and in trust on behalf of BFT's employees. BFT has little administrative involvement and does not contribute to nor perform investing functions for this plan, therefore, this plan is not shown in BFT's financial statements.



Schedule of Proportionate Share of the Net Pension Liability
PERS Plan1
As of June 30, 2022
Last 10 Fiscal Years*
(in Thousands)

	-	2022	_	2021	-	2020	-	2019	2018	_	2017	2016	_	2015	20)XX	20XX
Employer's proportion of the net pension liability (asset)	-	0.139735%		0.132000%		0.125358%		0.127247%	0.124894%		0.116013%	0.114841%		0.125862%			
Employer's proportionate share of the net pension liability	\$	3,891	\$_	1,612	\$ _	4,426	\$ _	4,893 \$	5,578	\$_	5,505_\$	6,168	\$_	6,584			
TOTAL	\$ _	3,891	\$ _	1,612	\$.	4,426	\$.	4,893 \$	5,578	\$_	5,505 \$	6,168	\$_	6,584			
Covered payroll**	\$	22,647	\$	20,531	\$	18,882	\$	17,701 \$	16,819	\$	14,554 \$	14,312	\$	14,216			
Employer's proportionate share of the net pension liability as a percentage of covered payroll		17.18%		7.85%		23.44%		27.64%	33.16%		37.82%	43.10%		46.31%			
Plan fiduciary net position as a percentage of the total pension liability	•	76.56%		88.74%		68.64%		67.12%	63.22%		61.24%	57.03%		59.10%			

Notes to Schedule:

GASB 68 was implemented for the 2015 financial statements so only eight years of data are available. Up to ten years of history will be presented over time as the data is generated.

^{*}Until a full 10-year trend is compiled, only information for those years available is presented.

^{**} Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

Schedule of Proportionate Share of the Net Pension Liability

PERS Plan2/3

As of June 30, 2022 Last 10 Fiscal Years* (in Thousands)

	_	2022	2	2021		2020	-	2019	2018		2017	2016		2015	20XX	20XX
Employer's proportion of the net pension liability (asset)		0.181804%	0.16	9764%		0.159938%		0.161352%	0.158	252%	0.146848%	0.143	055%	0.158146%		
Employer's proportionate share of the net pension liability (asset)	. \$ _	(6,743) \$	s <u>(</u>	16,911)	\$_	2,046	\$_	1,567_\$		2,702_\$	5,102	S	7,203	\$5,651_		
TOTAL	\$_	(6,743) \$	S (16,911)	\$_	2,046	\$	1,567 \$		2,702 \$	5,102	S	7,203	\$5,651_		
Covered payroll**	\$	22,647 \$	3	20,531	\$	18,781	\$	17,568 \$	16	6,765 \$	14,457	5 14	4,138	\$ 14,043		
Employer's proportionate share of the net pension liability (asset) as a percentage of covered payroll		(29.77%)	8)	2.37%)		10.89%		8.92%	16	6.12%	35.29%	50	0.95%	40.24%		
Plan fiduciary net position as a percentage of the total pension liability		103.17%	1:	20.29%		97.22%		97.77%	95	5.77%	90.97%	85	5.82%	89.20%		

Notes to Schedule:

^{*}Until a full 10-year trend is compiled, only information for those years available is presented.

GASB 68 was implemented for the 2015 financial statements so only eight years of data are available. Up to ten years of history will be presented over time as the data is generated.

^{**} Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

Schedule of Employer Contributions
PERS Plan1
As of December 31, 2022
Last 10 Fiscal Years*
(in Thousands)

	_	2022	2021	2020	2019 2018		2017	2016	2015	20XX	20XX
Statutorily or contractually required contributions	\$	863 \$	916 \$	951 \$	916 \$	873 \$	776 \$	696 \$	576		
Contributions in relation to the statutorily or contractually required contributions**	_	(863)	(916)	(951)	(916)	(873)	(776)	(696)	(576)		
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$_	\$	<u> </u>	<u>-</u>		
Covered payroll***	\$	22,974 \$	21,495 \$	19,777 \$	18,322 \$	17,084 \$	15,755 \$	14,396 \$	14,121		
Contributions as a percentage of covered payroll		3.76%	4.26%	4.81%	5.00%	5.11%	4.93%	4.83%	4.08%		

Notes to Schedule:

GASB 68 was implemented for the 2015 financial statements so only eight years of data are available. Up to ten years of history will be presented over time as the data is generated.

^{*}Until a full 10-year trend is compiled, only information for those years available is presented.

^{**} Contributions are actual employer contributions to the plan. For PERS 1 this includes the portion of PERS 2/3 contributions that fund the PERS 1 UAAL. Contributions do not include employer-paid member c (GASB 82, Par. 8)

^{***} Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

Schedule of Employer Contributions PERS Plan2/3 As of December 31, 2022 Last 10 Fiscal Years* (in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	20XX	20XX
Statutorily or contractually required contributions \$	1,461 \$	1,527 \$	1,564 \$	1,405 \$	1,270 \$	1,086 \$	888 \$	840		
Contributions in relation to the statutorily or contractually required contributions**	(1,461)	(1,527)	(1,564)	(1,405)	(1,270)	(1,086)	(888)	(840)		
Contribution deficiency (excess) \$	\$	\$	_ \$	\$	\$	\$	\$			
Covered payroll*** \$	22,974 \$	21,495 \$	19,745 \$	18,185 \$	16,975 \$	15,713 \$	14,250 \$	13,945		
Contributions as a percentage of covered payroll	6.36%	7.10%	7.92%	7.73%	7.48%	6.91%	6.23%	6.02%		

Notes to Schedule:

^{*}Until a full 10-year trend is compiled, only information for those years available is presented.

GASB 68 was implemented for the 2015 financial statements so only eight years of data are available. Up to ten years of history will be presented over time as the data is generated.

^{**} Contributions are actual employer contributions to the plan. For PERS 1 this includes the portion of PERS 2/3 contributions that fund the PERS 1 UAAL. Contributions do not include employer-paid member (GASB 82, Par. 8)

^{***} Covered payroll is the payroll on which contributions to a pension plan are based (GASB 82, par. 5).

Schedule of Changes in the Employer's Total OPEB Liability
OPEB
As of June 30, 2022
(in Thousands)

		2022		2021		2020	2019	9	2018	20XX	20XX	20XX	20XX	20XX
Total OPEB Liability														
Service Cost	\$	211	\$	266	\$	170 \$		182	193					
Interest		86		108		123		152	139					
Changes in Experience Data and Assumptions		(1,622)		(1,196)		1,018		(677)	(218)					
Changes in Benefit Terms		-		-		-		-	-					
Benefit Payments		(49)		(46)		(43)		(56)	(42)					
Other		-		-	_									
Net Changes in total OPEB Liability		(1,374)		(868)		1,268		(399)	72					
Total OPEB Liability - Beginning		3,776		4,644	_	3,376	3	,775	3,703					
Total OPEB Liability - Ending	_	2,402		3,776	_	4,644	3	,376	3,775					
Covered Employee Payroli*	\$	4,532	\$	6,212	\$	5,643 \$	5	,184	4,567					
Employer's proportionate share of the net pension liability as a percentage of covered employee payroll	_%	53.00%	%	60.79%	%	82.30% %	65.	12%	82.66%					

Notes to Schedule:

GASB 75 was implemented for the 2018 financial statements so only five years of data are available. Up to ten years of history will be presented over time as the data is generated.

The Alternative Measurement Method (AMM) tool, prepared by the Washington State Office of the State Actuary was used to generate the OPEB information for BFT, relying on inpts from BFT for eligible counts, average ages and covered payroll.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75 to pay related benefits.

^{*} Covered Employee Payroll is the payroll of employees who are provided with OPEB through the OPEB plan.





Ben Franklin Transit Statistical Section For the Year Ended December 31, 2022 and 2021

This part of BFT's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information indicates about BFT's overall financial health.

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Financial Trends: These schedules contain trend information to help the reader understand how BFT's financial performance and well-being have changed over time.	W
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Revenue Capacity: These schedules contain information to help the reader assess BFT's most significant local revenue source, the sales tax.	st
 Taxable Sales by Category 73 Direct and Overlapping Sales Tax Rates 74 	
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Source: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

NET POSITION Last Ten Fiscal Years (accrual basis of accounting) (in Thousands)

Fiscal Year 2022 2021 2020 2019 2018 2017 2016 2015 2014 2013 Net Position Net Investment in Capital Assets 40,814 36,413 36,516 35,964 37,143 27,109 28,692 30,351 \$ 26,881 \$ 22,779 \$ \$ Restricted for: Capital Assets Reinvestment 918 601 PERS Pension 6,978 3,381 Unrestricted 81,330 66,392 51,544 43,591 35,128 34,066 29,384 21,985 29,549 26,547 106,787 **TOTAL Net Position** 130,040 88,060 79,555 72,271 61,175 58,076 52,336 56,430 49,326

Source: Annual Comprehensive Financial Report

CHANGES IN NET POSITION Last Ten Fiscal Years (accrual basis of accounting) (in Thousands)

	:	2022		2021		2020		2019		2018		2017		2016		2015		2014		2013
Operating Revenues																,				
Passenger Fares	\$	1,701	\$	738	\$	1,029	\$	3,239	\$	3,621	\$	3,841	\$	3,928	\$	3,981	\$	4,220	\$	3,822
Other Operating Revenues		187		338		150		356		273		593		755		1,246		457		356
Total Operating Revenues	\$	1,888	\$	1,076	\$	1,179	\$	3,595	\$	3,894	\$	4,434	\$	4,683	\$	5,227	\$	4,677	\$	4,178
Operating Expenses																				
Operations	\$	27,834	\$	22,684	\$	24,076	\$	23,814	\$	22,890	\$	22,144	\$	20,364	\$	19,255	\$	19.985	\$	18,354
Maintenance	Ψ	8.186	Ψ	5.689	*	5,548	Ψ	6.849	Ψ.	6.917	*	6.434	Ψ	5.575	Ψ.	5.691	Ψ.	7.199	Ψ	7.416
Administrative Expenses		9,308		8,468		10,382		7,634		7,111		6,398		5,795		4,819		4,899		4,699
Depreciation & Amortization		4,472		4,713		4,763		4,665		3,787		3,360		3,542		3,802		3,210		3,388
Total Operating Expenses		49,800		41,554		44,769		42,962		40,705		38,336		35,276		33,567		35,293		33,857
Operating Income (Loss)	\$	(47,912)	\$	(40,478)	\$	(43,590)	\$	(39,367)	\$	(36,811)	\$	(33,902)	\$	(30,593)	\$	(28,340)	\$	(30,616)	\$	(29,679)
Nonoperating Revenues (Expense)	•	5000	•	40.070	•	00.474	•	00.040	•		•	04.044	•	22.242	•	00.007	•	07.004	•	00.050
Sales Tax	\$	50,912	\$	48,272	\$	39,474	\$	39,312	\$	36,600	\$	34,214	\$	33,218	\$	30,667	\$	27,864	\$	26,650
Interest Income		857		55		236		707		600		316		81		40		18		23
Lease Interest		(20)		(23)		(17)		(13)		-		-		-		-		-		-
Administrative Expenses		-		(5)		-		-		-		-		- 0.700		-		-		7.004
Operating Grants		15,376		10,246		8,928		5,070		4,115		2,000		2,768		193		4,493		7,324
Gain (Loss) of Sale of Assets	•	325	_	204		157	_	31	_	96	_	373	_	6		113	•	43		9
Total Nonoperating Revenues (Expense)	\$	67,450	\$	58,749	\$	48,778	\$	45,108	\$	41,411	\$	36,903	\$	36,073	\$	31,013	\$	32,418	\$	34,006
Net Income (Loss) Before Contributions	\$	19,538	\$	18,271	\$	5,188	\$	5,741	\$	4,600	\$	3,002	\$	5,480	\$	2,673	\$	1,802	\$	4,327
Capital Contributions		3,715		457		3,474		1,544		10,178		2,279		1,382		5,933		5,300		2,162
Net Income (Loss) After Contributions	\$	23,253	\$	18,728	\$	8,662	\$	7,285	\$	14,778	\$	5,281	\$	6,862	\$	8,606	\$	7,102	\$	6,489
Changes in Net Position	\$	23,253	\$	18,728	\$	8,662	\$	7,285	\$	14,778	\$	5,281	\$	6,862	\$	8,606	\$	7,102	\$	6,489

Source: Annual Comprehensive Financial Report

TAXABLE SALES BY CATEGORY Benton County and Franklin County (combined) 2022 - 2013 (in Thousands)

		2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
CATEGORY (NAICS version)	CODE										
Retail Trade	44-45	\$ 3,984,651	\$ 3,889,555	\$ 3,463,325	\$ 3,154,627	\$ 2,944,106	\$ 2,742,707	\$ 2,607,444	\$ 2,448,277	\$ 2,249,885	\$ 2,130,696
Agriculture, Forestry, Fishing	<u>11</u>	7,973	2,701	6,736	5,296	5,352	5,026	4,577	4,506	4,427	5,093
Mining	21	900	321	1,322	1,270	1,921	843	1,561	1,596	1,045	440
Utilities	<u>22</u>	17,804	3,831	5,501	4,830	3,866	2,994	3,157	3,113	3,103	2,754
Construction	<u>23</u>	1,456,565	1,192,258	1,144,108	1,109,425	846,669	826,446	838,873	797,438	663,360	672,974
Manufacturing	31-33	165,239	119,121	138,001	128,202	110,776	91,175	92,698	83,173	84,310	79,589
Wholesale Trade	41-42	557,013	502,908	472,748	460,516	441,948	440,807	429,692	423,059	393,572	374,469
Transportation & Warehousing	48-49	105,272	43,340	24,544	18,783	17,477	16,612	13,007	11,727	11,074	11,824
Information	<u>51</u>	177,855	176,478	165,961	190,314	191,856	184,150	190,396	187,984	173,402	163,155
Finance, Insurance	<u>52</u>	51,196	54,854	50,985	47,020	51,519	41,545	39,148	30,523	24,640	24,192
Real Estate, Rental/Leasing	<u>53</u>	138,510	127,716	122,790	128,878	130,464	114,655	108,299	115,333	102,696	100,739
Professional, Scientific & Technical	{ <u>54</u>	198,619	138,641	125,096	105,748	87,102	94,168	83,982	66,366	66,098	70,350
Management, Education & Health Si	rv <u>55-62</u>	384,637	257,745	246,157	209,109	193,891	127,804	112,511	99,879	92,201	89,172
Arts, Entertainment & Recreation	<u>71</u>	59,571	48,925	29,802	59,364	56,160	48,827	45,945	42,709	39,422	37,477
Accommodations & Food Services	<u>72</u>	731,150	651,614	474,694	602,487	577,421	541,456	501,052	470,265	428,646	402,109
Other Services	<u>81</u>	201,213	179,441	156,872	167,103	159,815	157,044	141,831	138,861	139,635	131,758
Public Administration, Other	92,00	3,406	8,144	2,547	2,419	2,246	4,023	4,174	3,927	3,082	3,322
TOTAL TAXABLE SALES		\$ 8,241,574	\$ 7,397,593	\$ 6,631,189	\$ 6,395,391	\$ 5,822,589	\$ 5,440,282	\$ 5,218,347	\$ 4,928,736	\$ 4,480,598	\$ 4,300,113

Notes:

Source: Quarterly Business Review (QBR), Washington Department of Revenue

DIRECT AND OVERLAPPING SALES TAX RATES Last Ten Fiscal Years

	Direct PTBA Sales	Local Sales	State Sales	Total Sales
Fiscal Year	Tax Rate (%)	Tax Rate (%)	Tax Rate (%)	Tax Rate (%)
2022 Benton	0.6	2.2	6.5	8.7
2022 Franklin	0.6	2.2	6.5	8.7
2021 Benton	0.6	2.1	6.5	8.6
2021 Franklin	0.6	2.1	6.5	8.6
2020 Benton	0.6	2.1	6.5	8.6
2020 Franklin	0.6	2.1	6.5	8.6
2019 Benton	0.6	2.1	6.5	8.6
2019 Franklin	0.6	2.1	6.5	8.6
2018 Benton	0.6	2.1	6.5	8.6
2018 Franklin	0.6	2.1	6.5	8.6
2017 Benton	0.6	2.1	6.5	8.6
2017 Franklin	0.6	2.1	6.5	8.6
2016 Benton	0.6	2.1	6.5	8.6
2016 Franklin	0.6	2.1	6.5	8.6
2015 Benton	0.6	2.1	6.5	8.6
2015 Franklin	0.6	2.1	6.5	8.6
2014 Benton	0.6	1.8	6.5	8.3
2014 Franklin	0.6	2.1	6.5	8.6
2013 Benton	0.6	1.8	6.5	8.3
2013 Franklin	0.6	2.1	6.5	8.6

Note:

Franklin County Local Sales Tax Rate is 2.2% (effective 4/1/2022). Benton County Local Sales Tax Rate is 2.2% (effective 7/1/2022).

Source: Washington Department of Revenue

RATIOS OF OUTSTANDING DEBT Last Ten Calendar Years

Fiscal	Intangible Lease Debt	Percent Of Personal	Debt Per Capita
Year	(in Thousands)	Income	(\$)
2022	\$ 637	*	2.04
2021	783	0.0049%	2.54
2020	618	0.0042%	2.04
2019	416	0.0031%	1.40
2018	-	n/a	n/a
2017	-	n/a	n/a
2016	-	n/a	n/a
2015	-	n/a	n/a
2014	-	n/a	n/a
2013	-	n/a	n/a

Note:

Sources:

Personal Income and Per Capita Personal Income data – See Demographic And Economic Statistics Schedule on following page of this ACFR.

^{*2022} estimates of Personal Income are scheduled to be released in November 2023.

DEMOGRAPHIC AND ECONOMIC STATISTICS Last Ten Calendar Years

		Populatio	n	F	Personal Inco (in Thousand		9	Per	Capita	Unemployment Rate Seasonally Adjusted			
Year	Benton County	Franklin County	Combined Total	Benton County	Franklin County		Combined Total	Benton County	Franklin County	Kennewick-Pasco-Richland (Benton & Franklin Counties)			
2022	212,300	99,750	312,050	*******	**** DATA N	TC	YET PUBLISH	ED ******	*****	5.0%			
2021	209,400	98,350	307,750	\$11,508,205	\$4,517,904	\$	16,026,109	\$54,958	\$45,937	6.0%			
2020	205,700	96,760	302,460	\$10,646,415	\$4,186,902	\$	14,833,317	\$51,757	\$43,271	8.2%			
2019	201,800	94,680	296,480	9,743,913	3,702,367		13,446,280	48,285	39,104	5.7%			
2018	197,420	92,540	289,960	9,112,315	3,412,598		12,524,913	46,157	36,877	5.5%			
2017	193,500	90,330	283,830	8,817,795	3,252,512		12,070,307	45,570	36,007	5.6%			
2016	190,500	88,670	279,170	8,577,072	3,115,952		11,693,024	45,024	35,141	6.7%			
2015	188,590	87,150	275,740	8,357,554	3,035,783		11,393,337	44,316	34,834	7.1%			
2014	186,500	86,600	273,100	7,774,253	2,863,775		10,638,028	41,685	33,069	7.7%			
2013	183,400	84,800	268,200	7,462,179	2,682,987		10,145,166	40,688	31,639	9.1%			

Note:

2022 estimates of Personal Income (In Thousands) and Per Capita are scheduled to be released in November 2023

Sources:

Population data - Washington State Office of Financial Management, Forecasting Division

Personal Income and Per Capita Personal Income data - US Department of Commerce, Bureau of Economic Analysis Last updated November, 2022 - new estimates for 2021; revised estimates for 2013-2020.

All state and local area dollar estimates are in current dollars (not adjusted for inflation).

Unemployment Rates – Average For Year - Washington State Employment Security Department/LMPA; U.S. Bureau of Labor Statistics, Local Area Unemployment Statistics Last updated April 5, 2023

PRINCIPAL EMPLOYERS Current Year and 9 Years Ago

		2022		2013					
Principal Employers:	Number of Employees	Rank	Percent of Employment	Number of Employees	Rank	Percent of Employment			
PNNL/Battelle	5,300	1	3.73%	3,984	1	3.40%			
Kadlec Medical Center	3,800	2	2.67%	2,227	4	1.90%			
Kennewick School District	3,043	3	2.14%	1,922	5	1.64%			
ConAgra (Lamb Weston)	3,000	4	2.11%	2,498	2	2.13%			
Washington River Protection Solutions	2,800	5	1.97%	1,470	9	1.26%			
Pasco School District	2,700	6	1.90%	1,900	6	1.62%			
First Fruits Farms	2,200	7	1.55%		_				
Richland School District	2,200	8	1.55%	1,500	8	1.28%			
Central Plateau Cleanup (CPCCo)	2,100	9	1.48%	, 	_				
Bechtel National	2,000	10	1.41%	2,244	3	1.92%			
Hanford Mission Tntegration Solutions (HMIS)	1,884	11	1.33%	·	_				
Tyson Foods	1,400	12	0.99%	1,300	11	1.11%			
Columbia Basin College (CBC)	1,244	13	0.88%		-				
Trios Health	1,100	14	0.77%		-				
Energy Northwest	1,000	15	0.70%	1,100	12	0.94%			
Mission Support Alliance, LLC		-		1,588	7	1.36%			
CH2M Hill		_		1,438	10	1.23%			
Washington Closure Hanford		-		1,100	12	0.94%			
Other	106,307		74.82%	92,747		79.26%			
Total Number of Employees	142,078		100.00%	117,018		100.00%			

Note:

Resident civilian labor force and employment in Kennewick/Richland/Pasco (Benton & Franklin Counties)

Sources:

2022 & 2013 employer information – Tri-City Industrial Development Council (TRIDEC)

Employee workforce – WA Employment Security Department, historical resident labor force and employment (not seasonally adjusted) annual averages

SELECTED OPERATING INFORMATION 2022 – 2013 (in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
UNLINKED PASSENGER TRIPS										
A. Fixed Route	1,782	1,415	1,218	2,097	2,033	2,184	2,420	2,652	2,824	2,789
Directly Operated	218	173	154	299	316	293	308	317	n/a	n/a
Purchased Transportation	154	55	20	78	76	74	72	70	n/a	n/a
Taxi / Purchased Transportation	-	-	-	-	50	108	123	123	n/a	n/a
B. Demand Response	372	228	174	377	442	475	503	510	496	467
C. Vanpool	244	154	222	653	646	643	709	795	828	862
Total	2,398	1,797	1,614	3,127	3,121	3,302	3,632	3,957	4,148	4,118
PASSENGER MILES										
A. Fixed Route	7,501	5,958	5,129	8,827	8,801	9,195	9,976	10,931	11,648	20,981
Directly Operated	1,651	1,269	1,085	2,212	2,326	2,158	2,485	2,557	n/a	n/a
Purchased Transportation	681	357	122	616	607	614	613	557	n/a	n/a
Taxi / Purchased Transportation	-	_	-	-	377	856	988	638	n/a	n/a
B. Demand Response	2,332	1,626	1,207	2,828	3,310	3,628	4,086	3,752	3,782	2,820
C. Vanpool	8,481	5,359	7,546	21,616	21,326	21,608	22,376	25,387	27,036	27,595
Total	18,314	12,943	13,882	33,271	33,437	34,431	36,438	40,070	42,466	51,396
TOTAL ACTUAL MILES		_								_
A. Fixed Route	3,627	3,355	2,892	2,960	2,682	2,406	2,345	2,331	2,307	2,308
Directly Operated	1,802	1,552	1,418	2,254	2,180	2,125	2,152	2,179	n/a	n/a
Purchased Transportation	1,136	584	138	267	292	287	272	257	n/a	n/a
Taxi / Purchased Transportation	-	-	-	-	305	644	702	706	n/a	n/a
B. Demand Response	2,938	2,136	1,556	2,521	2,777	3,056	3,126	3,142	3,055	2,832
C. Vanpool	1,505	1,129	1,346	3,502	3,471	3,421	3,516	3,804	4,079	4,047
Total	8,070	6,620	5,794	8,983	8,930	8,883	8,987	9,277	9,441	9,187
TOTAL ACTUAL HOURS										
A. Fixed Route	223	207	181	185	169	147	140	140	139	140
Directly Operated	109	91	89	136	136	140	138	128	n/a	n/a
Purchased Transportation	53	26	13	16	17	17	16	15	n/a	n/a
Taxi / Purchased Transportation	-	20			11	23	31	31	n/a	n/a
B. Demand Response	- 162	- 117	102	- 152	164	180	185	174	170	163
C. Vanpool	34	25	30	80	72	71	78	84	84	88
Total	419	349	313	417	405			398	393	391
i otai	419	349	3'13	41/	405	398	403	398	393	391

Notes:

- 1) 2022 data source BFT
- 2) Data for unlinked passenger trips and passenger miles reflect the National Transit Database (NTD) data for 2021 and years prior and are computed on a statistically sampled basis and subject to statistical variations from year to year.
- 3) Data for total actual miles and hours match the NTD reported data for 2021 and years prior.
- 4) On October 30, 2018 Tri City Taxi ceased operations effectively eliminating BFT's ability to obtain demand response services from external vendors during 2019.

SELECTED OPERATING INFORMATION (continued) 2022 - 2013

(in Thousands)

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_	2	022	:	2021	 2020		2 0 19		2 0 18	 2017	:	2016	:	2 0 15	 2014	:	2013
VEHICLE REVENUE MILES									<u>.</u>								<u> </u>
A. Fixed Route		3,456		3,206	2,770		2,823		2,558	2,245		2,161		2,149	2,120		2,118
Directly Operated		1,574		1,370	1,213		1,997		1,963	1,798		1,850		1,878	n/a		n/a
Purchased Transportation		1,101		554	130		223		224	223		214		205	n/a		n/a
Taxi / Purchased Transportation		-		-	-		-		305	644		702		706	n/a		n/a
B. Demand Response		2,675		1,924	1,343		2,220		2,492	2,665		2,766		2,789	2,712		2,456
C. Vanpool		1,505		1,129	1,346		3,502		3,471	3,421		3,516		3,804	4,034		4,047
Total		7,636		6,259	5,459		8,545		8,521	8,331		8,443		8,742	8,866		8,621
VEHICLE REVENUE HOURS																	
A. Fixed Route		216		200	176		179		164	140		133		132	131		131
Directly Operated		100		83	81		127		127	114		113		107	n/a		n/a
Purchased Transportation		51		25	12		14		13	13		12		12	n/a		n/a
Taxi / Purchased Transportation		_		_	_		_		11	23		31		31	n/a		n/a
B. Demand Response		151		108	93		141		151	150		156		150	148		138
C. Vanpool		34		25	30		80		72	71		78		84	84		88
Total -		401		333	299		400		387	 361		367		366	 363		357
=						:											
TOTAL OPERATING EXPENSES																	
A. Fixed Route	\$	27,049	\$	21,896	\$ 22,530	\$	19,669	\$	17,892	\$ 15,423	\$	13,583	\$	13,202	\$ 14,017	\$	13,751
DEMAND RESPONSE																	
Directly Operated		13,803		11,608	14,102		14,400		13,645	13,201		11,900		11,785	n/a		n/a
Purchased Transportation		2,846		1,676	1,095		1,489		1,448	1,365		1,246		976	n/a		n/a
Taxi / Purchased Transportation		-		-	-		-		1,127	2,063		2,206		2,366	n/a		n/a
B. Demand Response		16,649		13,284	15,197		15,889		16,220	16,629		15,352		15,127	14,989		13,724
C. Vanpool		1,644		1,504	2,077		2,601		2,466	2,574		2,389		2,442	 2,970		2,885
Total =	\$	45,342	\$	36,684	\$ 39,804	\$	38,159	\$	36,578	\$ 34,626	\$	31,324	\$	30,771	\$ 31,976	\$	30,360
FARE REVENUE																	
A. Fixed Route	\$	760	\$	144	\$ 251	\$	1,069	\$	1,325	\$ 1,484	\$	1,317	\$	1,285	\$ 1,462	\$	1,278
B. Demand Response		223		44	71		364		411	480		490		486	476		392
C. Vanpool		718		550	706		1,806		1,885	1,878		2,122		2,210	2,282		2,156
Total	\$	1,701	\$	738	\$ 1,028	\$	3,239	\$	3,621	\$ 3,842	\$	3,929	\$	3,981	\$ 4,220	\$	3,826

Notes:

^{1) 2022} data source - BFT

Data for revenue miles and hours match the NTD reported data for 2021 and years prior.
 On October 30, 2018 Tri City Taxi ceased operations effectively eliminating BFT's ability to obtain demand response services from external vendors during 2019.

SELECTED OPERATING INFORMATION (continued) 2022 – 2013

	2	2022		2021	:	2020	:	2019	:	2 0 18		2017	:	2016		2 0 15	2	0 14		0 13
COST PER PASSENGER MILE A. Fixed Route	\$	3.61	\$	3.68	\$	4.39	\$	2.23	\$	2.03	\$	1.68	\$	1.36	\$	1.21	\$	1.20	\$	0.66
B. Demand Response	Ф	3.01	Ф	3.00	Ф	4.39	Ф	2.23	Ф	2.03	Φ	1.00	Ф	1.30	Ф	1.2 1	Ф	1.20	Ф	0.00
Directly Operated		8.36		9.15		13.00		6.51		5.87		6.12		4.79		4.61		4.66		6.01
Purchased Transportation		4.18		4.69		8.98		2.42		2.39		2.22		2.03		1.75		1.48		2.27
Taxi / Purchased Transportation		_		-		_		-		2.99		2.41		2.23		3.71		2.89		3.00
Total Demand Response		12.54		13.84		21.97		8.93		11.24		10.75		9.05		10.07		9.03		11.28
C. Vanpool		0.19		0.28		0.28		0.12		0.12		0.12		0.11		0.10		0.11		0.10
COST PER TOTAL ACTUAL MILE																				
A. Fixed Route B. Demand Response	\$	7.46	\$	6.53	\$	7.79	\$	6.64	\$	6.67	\$	6.41	\$	5.79	\$	5.66	\$	6.08	\$	5.96
Directly Operated		7.66		7.48		9.94		6.39		6.26		6.21		5.53		5.41		5.53		5.47
Purchased Transportation		2.51		2.87		7.93		5.58		4.96		4.76		4.58		3.80		3.27		3.41
Taxi / Purchased Transportation				-				-		3.70		3.20		3.14		3.35		2.91		3.19
Total Demand Response		10.17		10.35		17.88		11.97		14.91		14.17		13.25		12.56		11.71		12.07
C. Vanpool		1.09		1.33		1.54		0.74		0.71		0.75		0.68		0.64		0.73		0.71
COST PER UNLINKED PASSENGER	R TRI	Р																		
A. Fixed Route	\$	15.18	\$	15.47	\$	18.50	\$	9.38	\$	8.80	\$	7.06	\$	5.61	\$	4.98	\$	4.96	\$	4.93
B. Demand Response																				
Directly Operated		63.32		67.10		91.57		48.16		43.18		45.05		38.64		37.18		37.21		36.02
Purchased Transportation		18.48		30.47		54.75		19.09		19.05		18.45		17.31		13.94		12.92		13.34
Taxi / Purchased Transportation				-		_		-		22.54		19.10		17.93		19.24		17.23		19.07
Total Demand Response		81.80		97.57		146.32		67.25		84.77		82.60		73.88		70.36		67.36		68.43
C. Vanpool		6.74		9.77		9.36		3.98		3.82		4.00		3.37		3.07		3.59		3.35
COST PER TOTAL ACTUAL HOUR																				
A. Fixed Route	\$	121.30	\$	105.78	\$	124.48	\$	106.32	\$	105.87	\$	104.92	\$	97.02	\$	94.30	\$	100.84	\$	98.49
B. Demand Response																				
Directly Operated		126.63		127.56		158.45		105.88		100.33		94.29		86.23		92.07		93.71		91.32
Purchased Transportation		53.70		64.46		84.23		93.06		85.18		80.29		77.88		65.07		56.65		55.39
Taxi / Purchased Transportation				-		_				102.45		89.70		71.16		76.32		64.55		69.83
Total Demand Response		180.33		192.02		242.68		198.94		287.96		264.28		235.27		233.46		214.91		216.54
C. Vanpool		48.35		60.16		69.23		32.51		34.25		36.25		30.63		29.07		35.36		32.71
FARE REVENUE PER PASSENGER	-																			
All modes combined	\$	0.71	\$	0.41	\$	0.64	\$	1.04	\$	1.16	\$	1.16	\$	1.08	\$	1.01	\$	1.02	\$	0.93

Notes:

- 1) 2022 data source BFT
- 2) Data for unlinked passenger trips and passenger miles reflect the National Transit Database (NTD) data for 2021 and years prior and are computed on a statistically sampled basis and subject to statistical variations from year to year.
- 3) Data for total actual and revenue miles and hours match the NTD reported data for 2021 and years prior.
- 4) Fare revenue includes passenger revenue, the sale of maps, and revenue from contracts to provide additional service, advertising revenue and miscellaneous revenue.
- 5) On October 30, 2018 Tri City Taxi ceased operations effectively eliminating BFT's ability to obtain demand response services from external vendors during 2019.

SELECTED OPERATING INFORMATION (continued) 2022 – 2013

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
FULL-TIME EQUIVALENT EMPLOY	EES									
A. Fixed Route	224.6	230.7	196.6	180.1	176.3	161.4	115.1	116.1	119.2	120.1
B. Demand Response	127.3	135.8	136.6	141.0	139.5	129.2	101.0	102.0	107.0	105.9
C. Vanpool	9.1	9.0	8.9	11.3	10.3	10.4	9.9	7.9	8.8	10.0
Total	361.0	375.5	342.1	332.5	326.0	301.0	226.0	226.0	235.0	236.0
CAPITAL ASSETS - FLEET VEHICL	ES									
A. Fixed Route	79	71	65	72	72	60	63	62	68	69
B. Demand Response	116	119	119	101	123	118	118	123	147	97
C. Vanpool	209	272	272	314	335	347	334	346	386	337

Notes:

1) 2022 data source – BFT

2) 2021 and years prior data source - NTD3) Full-Time Equivalent Employees excludes Purchased Transportation

Ben Franklin Transit Mission

The mission of Ben Franklin Transit is to provide exceptional and cost effective transportation services that consistently exceed customer expectations while promoting the principles and practices of livable communities and sustainable development.



Ben Franklin Transit Core Values

CUSTOMER SATISFACTION: The result of an ability to constantly and consistently exceed the expectations of external and internal customers

COLLABORATION: The process of bringing together knowledge, experience, ideas, and skills to achieve a common goal

DIVERSITY: The appreciation and respect for different characteristics of individuals and groups that make them unique and able to offer different perspectives, skills, and talents

FISCAL ACCOUNTABILITY: The commitment and practice of being exemplary stewards of public resources

INNOVATION: The use of progressive and creative approaches to problem solving and goal accomplishment

SUSTAINABILITY: The ability to successfully serve the future needs of the people who live, work and play within the community with available resources

SAFETY: The state of being free from the occurrence or risk of injury, danger, or loss; a condition of having removed or reduced the potential for harm, injury, danger, or loss